CONCERNED CITIZENS
FOR CREDIBLE ELECTIONS

Perception Based Election Report

CONCERNED CITIZENS FOR CREDIBLE ELECTIONS

Perception Based Election Report

Abbreviations

CCF Citizens Constitutional Forum

CCCE Concerned Citizens for Credible Elections

CSO Civil Society Organization

CSO-DEOG Civil Society Organization Domestic Elections Observer Group

CSO Civil Society organization

DEOM Domestic Electons Observer Mission

DF Dialogue Fiji

ECREA Ecumenical Centre for Research, Education and Advocacy

EVR Electronic Voter Registration

FCC Fiji Council of Churches

FF FijiFirst (political party)

FLP Fjii Labour Party (political party)

FUFP Fiji United Freedom Party (political party)

FWCC Fiji Women's Crisis Centre

FWRM Fiji Women's Rights Movement

IEOM International Election Observation Mission

NFP National Federation Party (political party)

NGO Non-Governmental Organization

One Fiji One Fiji (political party)

PD Pacific Dialogue

PDP People's Democratic Party

PWD Persons with Disabilities

SEEP Social and Economic Empowerment Programme

SODELPA Social Democratic Liberal Party (political party)

Content

| Executive Summary | 1 |
|---|----|
| Welcome address from the Chair | 2 |
| Short history of CCCE research project | 3 |
| Introduction and purpose | 4 |
| Electoral Decree and Electoral System | 7 |
| Why is domestic election observation necessary? | 8 |
| Findings of campaign survey | 11 |
| Checklist for polling day | 21 |
| Media monitoring on elections | 31 |
| Perceptions on polling day outside the polling stations (Forms A) | 42 |
| Perceptions of voters (Forms B) | 43 |
| Conclusions | 49 |
| Recommendations to CCCE | 50 |
| Recommendations to Fiji Electoral Commission | 51 |
| Reference | 53 |
| Annexes | 54 |

Executive Summary

The Concerned Citizens' for Credible Elections (CCCE)

This research report provides an analysis of the electoral procedures in Fiji's national elections on 17th September 2014. A number of recommendations were drawn from the findings and are presented in this report. These provide practical improvements for future elections.

The research process involved three methods:

- 1. 100 CCCE researchers collected data from 147 polling stations.
- 2. CCCE researchers collected data on personal voting experiences of 500 voters from across Fiji.
- 3. CCCE researchers recorded the vote count that was publicly displayed from 147 polling stations, also throughout Fiji. This was tallied alongside the official counting of votes and compared.

This report presents details of the research methodology, all data gathered by researchers, the analysis of that data and recommendations. Recommendations are presented for improvements to future CCCE work, as well as practical suggestions for the Electoral Commission and Fiji Elections Office to consider.

In summary, although some discrepancies were found in relation to the count, the 17 September elections were concluded to have been credible. Most discrepancies in relation to the count can be attributed to human error, and could be improved with appropriate software and cross-checking of the results. The research demonstrated the need for elections staff to be more familiar with electoral legislation, that more time is needed for voter education, and that greater transparency in relation to the process of postal voting would increase confidence in the process.

The report also reiterates the vital role civil society plays in ensuring a favourable environment for credible elections, and the valuable contribution of accredited domestic elections observer groups. Limitations that hinder the participation of civil society to perform domestic election observation should be reformed.

The report concludes by providing recommendations to both the CCCE with regard to domestic observation and the Electoral Commission to improve specific, mostly technical, areas of the election process.

It is the hope of the CCCE that the findings of this report, as well as its recommendations, will be taken into account when preparing for future elections in Fiji.

CCCE: Message from the Chairperson

In preparation for the 17th September 2014 national elections in Fiji, a group of 16 Civil Society Organisations (CSOs) came together in August 2014 in the hope of forming an independent, professional Domestic Elections Observer Group (DEOG). The aim was to help monitor for the people of Fiji, their first democratic elections since 2006. Invitation forms for registration insisted on non-partisan persons for professional training by a highly experienced international trainer, and confidentiality of information gathered. The concerned CSOs hoped that the DEOG would work alongside the International Elections Observers (IEO) already announced by the government.

On 15th August 2014 the DEOG released a press statement applauding the Terms of Reference for the IEO even as its application for recognition by the Minister responsible for elections continued to remain unanswered. The statement stressed the vital role a domestic observer group could play in assuring a "completely favorable environment for credible elections".

The DEOG's claim on the value of a domestic elections observer group has been supported by a swathe of international experience documented by credible researchers as reported in The Economist of 3rd March 2012.¹ The same article reports the increasing engagement of domestic election observers in recent decades. Not only can they monitor pre-election manipulations, but will also field many more observers on election day/s enabling greater chances of fraud detection.

Unfortunately the Ministerial permission for the DEOG was refused 26 days from elections resulting in the quick formation of the Concerned Citizens for Credible Elections (CCCE). The CSO members of this group sent selected staff members to six training sessions in the major urban centers of Fiji. 106 volunteer researchers of which 100 were ready to gather information on the set up of election stations, counting of votes, and voters' perceptions. The purpose was to learn from the experience to improve future elections and election monitoring.

The results of that quick research exercise were presented to the representatives of the CCCE member CSOs on the 25th and 26th November 2014 and recommendations made for future directions. Despite restrictions of time, and freedom to make proper observations on polling and counting procedures, the CCCE exercise managed to collect more than 500 completed research survey forms and results from 147 different polling stations throughout Fiji.

This report presents the details of the exercise, the results and the recommendations.

The CCCE group thanks the Board and CEO of the Citizens' Constitutional Forum for hosting the project and dedicated staff of the CCCE - Ms Andrea Talei Montu, with assistance from Ms Lucrisha Nair and Ms Talei Tuinamuana. The group is especially grateful to the trainer Dr Heiko Meinhardt, who availed himself from Germany, to train our people in what is a new process for us. It is our hope that their efforts and those from the rest of us will not be in vain but will give rise to greater citizen participation in election monitoring for increasing faith in our democratic institutions into the future.

Suliana Siwatibau December 2014

¹ The Economist, March 3rd 2012. "Election fraud: How to steal an election"

CCCE History and Purpose

On 17th September 2014, Fiji held its first election in eight years, returning the country to democratic rule after the December 2006 military coup. One milestone on the road to democracy was the drafting and the promulgation of the Constitution of the Republic of Fiji on 6th of September 2013, which set the pathway for the preparations of the 2014 Fiji Elections. Following the promulgation of the Constitution, the Electoral Commission was appointed on 9th January 2014. The appointment of Supervisor of Elections and the introduction of the Electoral Decree 2014 took place on 28th March 2014.

The announcement of parliamentary elections was highly welcomed by most all stakeholders as it was seen as an important milestone in the return to parliamentary democracy. However, it was also clear that the elections had to be carried out in a peaceful, professional and credible way in order to legitimise the transition to democracy.

In most parts of the world it has been good practice in democratic states to involve CSOs in the observation of elections in order to add independent credibility to electoral processes and to the polling results. This however could only be achieved if the CSO-led domestic election observation mission was carried out in a highly professional, impartial and technical way.

Domestic election observation is not completely new. In the 2006 parliamentary elections the Fiji National University (FNU) deployed a small number of election observers. For a meaningful domestic election observation mission, it is essential that observers are deployed all over Fiji in order to cover a significant portion of the polling stations. For the 2014 elections, the suitable number of observers was estimated at 300.

Taking into consideration that credible democratic elections are a pre-requisite for democracy, civil society - is according to international standards - is the backbone of democracy. It is therefore expected to play a major role in the observation of elections.

A letter outlining the NGO Coalitions' request to set up a Domestic Election Observation Group was hand delivered on 18th June 2014. From June to August 2014, CSO-DEOG actively sought an invitation from the Minister responsible for elections to participate as an accredited observer group. (Annex i)

Such an invitation could only be extended by the Minister as stipulated in section 119 of the Electoral Decree 2014.² According to this section, which governs the election observations, only the Minister responsible for elections can invite or appoint an election observer. The Minister, who was also the Attorney-General (AG) and the Secretary General of the newly formed FijiFirst Party, did not respond to the requests. Various attempts to get in touch with the Minister, using both formal and informal means, proved futile.

On the 23rd August 2014, at the drawing of numbers for election candidates at the Fiji Elections Office, the Coordinator for CSO-DEOG had an informal meeting with the Minister and broached CSO-DEOG's request to participate as observers. Discussions revolved around the value of domestic observation in adding legitimacy to the electoral process and the results of the elections. In response, the Minister confirmed that whilst he saw the value in a domestic observer group for future elections, this was not going to be made possible for the 2014 elections for the following reasons:

- 1. The Multinational Observer Group (MOG) given their technical expertise and experience, were in a better position to observe elections (observers from 14 countries including Australia, New Zealand, Russia, Iran, India, Israel and Papua New Guinea);
- 2. Political parties were allowed to have up to 5 party agents in each of the 2028 polling stations;

During discussions, the Minister also noted his reservations regarding involvement of civil society, stating that their 'reputation precedes them.' Without accreditation, domestic election observation could not go ahead as it would have breached s 119 of the Electoral Decree.

From Domestic Observation to Research Perception Surveys

On the basis of the verbal refusal for accreditation from the Minister, the CSO-DEOG was dissolved on 28th August 2014. In its place the Concerned Citizens for Credible Elections group (CCCE) was formed. Its main objective was to carry out research and gather perceptions from recruited CCCE researchers and provide an analysis of the 2014 Elections in a comprehensive report.

The research method was as follows:

- Perception surveys: Researchers passively noted voting processes, and conducted interviews of the voting experience of voters. A total of more than 500 perceptions were received and verified.
- Media monitoring of the electoral process: media coverage of political parties and candidates was monitored during the campaign period. Media monitoring was focused on whether each political party was given equal access to media. This included paid advertisements. Media monitoring was centered on print media Fiji Times and Fiji Sun, television outlets Fiji TV and FBC news and talkback shows in these respective television stations.
- Comparisons of polling station results: CCCE researchers gathered and documented results from 147 polling stations from different parts of the country, which allowed the CCCE Secretariat to cross check and compare official preliminary results from the field with the official final results issued by the Fijian Elections Office (FEO) (See Annex ii).
- Information sharing: Two workshops were held to share the Perception Survey results and gather recommendations for accredited domestic observer missions and the engagement and training of party agents in future elections.

Training researchers

For the research project, the Secretariat carried out trainings focused on familiarising researchers with the content of the forms to be used during the survey particularly for information during voting day, as voters were not allowed to take any personal items including pens and paper into the polling station. Training materials used were derived from voter education from FEO and approved voter education materials from civil society.

Researchers needed to bear in mind the questions in the forms whilst voting on voting day. The forms were completed after voting and assessed each researcher's personal voting experience and what they had perceived. Instead of training 300 election observers as planned, if official accreditation were granted, CCCE trained 106 researchers from around Fiji to conduct data collection. Researchers were committed not to disclose information derived from the perception survey, including media organisations. Researchers further undertook to avoid "communicating political messages" during the blackout period, and were not allowed to discuss polling matters in public on polling day. This was to ensure that the research project operated within the boundaries of the Electoral Decree (ss 63 and 146). Each researcher relied on his/her own perceptions, which may differ from perceptions of other researchers. Therefore statements by individual researchers are based on the subjective experience of each researcher.

Six training sessions administered by the CCCE Secretariat took place in Suva, Nadi (with participants from Nadi, Lautoka, Rakiraki, Ba and Vatukoula) and Labasa (with participants from Labasa, Savusavu and Taveuni).

106 researchers were trained. 100 were deployed on election day, and six had pre-polling experiences.

Research methodology

Without accreditation CCCE researchers were not allowed to observe inside the polling venue or station. However researchers was able to collect meaningful research on each of their experience. Researchers returned to the polling station later on polling day and passively surveyed voting processes.

After the closing of polling stations the researchers visited as many polling stations as possible in their designated areas in order to document election result sheets, that were made available to the public at each polling station, by taking photos or by copying the results into a prepared template. This was a key activity because it enabled the CCCE Secretariat to compare the official results established at polling station level with the official final results published by the FEO. A day after elections, when polling could be publicly discussed without breaching the Electoral Decree, each observer conducted interviews with voters in their respective areas of responsibility on their views of the elections and any improvements.

Researchers were tasked to sign or complete the following forms:

- Code of Conduct: providing guidelines for the manner in which researchers needed to comply as CCCE researchers (Annex iii).
- Non-Disclosure Agreement: an agreement similar to confidentiality agreement that states CCCE researcher's commitment not to disclose information on any matters relating to CCCE research until the launch of the report (Annex iv).
- Campaign Observation Form (Annex v).
- Checklist for Polling Day Perceptions on opening of polling stations, voting experience and counting. Perceptions of researchers on their personal accounts of casting their votes (Annex vi).
- Perceptions on Polling Day (Form A): For the perception of the researchers by passive observation outside their polling venue later on polling day (Annex vii).
- Perceptions of voters after Polling Day (Form B): For the perception of the family, friends and public on their personal accounts of casting their votes (Annex viii).
- Assessment Form for Senior Staff (Annex ix).

Information Sharing Workshops

The first workshop was held at the Hideaway Holiday Resort in Sigatoka from 25th to 27th November 2014 with nineteen representatives from the CCCE stakeholders participating in the deliberations. There were vibrant and active discussions on the findings of the CCCE research project and especially on the question of how to improve future elections and how to carry out a fully accredited domestic election observation mission. The workshop came up with a good number of highly relevant recommendations.

Those recommendations were presented to a number of CSOs which did not participate in the Sigatoka workshop, to political parties and to the Electoral Commission in a second workshop at the Holiday Inn in Suva on 1st December 2014. In order to have fruitful discussions with political parties, the workshop focused on how to improve the role of party agents in future elections. The Electoral Commission, represented by Commissioner Father David Arms, was highly interested in CCCE's recommendations and undertook to consider them for their own report. A document with all recommendations was prepared and sent to the Electoral Commission on 3rd December 2014.

Unfortunately all invited donors from the European Union, UNDP, USAID, DFID, DFAT (AusAid) and NZAid sent apologies and could not attend. Therefore it was not possible to discuss funding and support opportunities for future elections. However, the EU in Brussels invited CCCE to present its recommendations at a forum in January 2015.

Value of the Research

Despite the difficult political environment, CCCE managed to collect highly relevant systematic information on the conduct of elections, including unique and valuable data from a voter's perspective.

A number of errors in the transmission of results from polling station level to FEO were detected and documented. The data collection of the 100 CCCE researchers is important, as recommendations can be implemented in order to improve future elections.

Despite being unable to carry out a domestic election observation mission, the CCCE research project played an important role in the democratic transition of the country. A number of CSOs effectively coordinated a large scale and important project and demonstrated the significance of CSOs in future elections.

This perception survey report will outline the results gathered from researchers and from the interviews they were able to carry out.

Participating Civil Society Organisations

The participating CSOs were:

- Fiji Women's Crisis Centre (FWCC)
- ❖ Pacific Dialogue (PD)
- Social and Economic Empowerment Programme (SEEP)
- Fiji Council of Churches (FCC)
- Ecumenical Centre for Research, Education and Advocacy (ECREA)
- Academics, School of Social Science, (FNU)
- Academics from School of Government, Development and International Affairs, USP
- Citizens' Constitutional Forum (CCF)
- Fiji Women's Rights Movement (FWRM)
- ❖ Dialogue Fiji (DF)

In addition to the above organisations, individuals and supportive civil society organisations in Nadi came on board to assist in the perception based survey.

Electoral Decree and Electoral System

The national elections of 17th September 2014 were governed by the Electoral Decree, which was promulgated in March 2014. It regulated a a new electoral system for Fiji based on proportional representation. Contrary to the 2006 elections the constituencies were abolished and the whole country consisted of a single constituency. Every party or independent candidate had to meet the threshold of 5% of the votes cast in order to represent in Parliament. The House of Representatives has 50 seats, which were allocated to qualifying parties using the modified D'Hondt³ method.

Altogether 248 candidates were successfully nominated. They represented seven political parties and two independent candidates.

The Ballot Paper

The ballot paper consisted of 248 different numbers (ranging from 135-483), one for each candidate. The numbers were allotted in a publicly held draw on 23rd August 2014. For better orientation the voters were, at the polling station, provided with the national candidates list, which contained the name of the candidate, their photograph and their number. It, however, did not show the party logo or party name to which the candidate belonged.

Valid Votes

The voter was required to mark the preferred candidate's number by circling, crossing or ticking it. However, the vote was considered as valid as long as the intention of the voter was clear. This liberal approach was a major improvement compared to the 2006 elections when the number of invalid votes reached a dramatic 9% (according to international standards the number of invalid votes should not exceed 3%). In the 2014 elections the number of invalid votes decreased to the almost insignificant number of 0.75%. This clearly shows that the voters were able to cast a valid vote. However, there were also indicators that voters might have voted for a candidate unintentionally. For example, there were an unusually high number of votes for, Ilaijia Vuniyayawa from Peoples Democratic Party who was allocated the number 297 and scored more votes than the wellknown president of his party. The popular Josaia Bainimarama, the Prime Minister, was allocated number 279. CCCE researchers collected anecdotal evidence of voters confusing the numbers 297 and 279. In an instance, the driver of a taxi hired by a CCCE researcher could not hide his frustrations when he discovered that he had confused the number of his preferred candidate (279, Vorege Bainimarama with candidate 297.

Identity of Voters

Another welcome improvement was the fact that spelling mistakes in the voter list no longer disenfranchised voters. Even voters with no valid ID were allowed to vote as long as their names appear in the voter list and the presiding officer was satisfactorily convinced of the identity of the voter (by asking additional questions). Therefore - unlike in a number of other countries - it was not attractive for political actors to buy off voter IDs in order to disenfranchise voters who belong to competing candidates.

Voter Turnout on Polling Day

In total 500,078 of the 591,101 registered voters casted their votes. The turnout of 84.6% of registered voters is, even by international standards, impressive and demonstrates the eagerness of the Fijian voters to exercise their democratic right.

Voter Turnout at Pre-Polling

Voting took place on 17th September 2014 in a total of 1,489 polling stations, while pre-polling was carried out in 549 polling stations two weeks prior to polling day (3-15 September). Pre-polling was done in isolated areas with a limited number of voters in order to meet logistical challenges. Pre-polling was also offered to people who were to be on duty on polling day. About 66,389 voters were called for pre-polling but only 51,039 turned out (76.9%). This slightly lower turnout compared to the polling day turnout of 84.6% on the whole was still impressive.

D'Hondt Formula – One of the options for the series of divisors used to distribute seats in List PR systems which adopt the Highest Average Method. The votes of a party or grouping are divided successively by 1, 2, 3... as seats are allocated to it. Of the available formulas, D'Hondt tends to be the most favourable to larger parties. See Electoral System Design: the New International IDEA Handbook, International Institute for Democracy and Electoral Assistance 2005.

Postal Voting

Fijian nationals living in the diaspora, as well as Fijian citizens who are outside the country on polling day, were given an opportunity to cast their vote by postal voting. In total 12,190 people successfully applied for postal voting but only 7,948 postal ballots were received on time (65.2 %). The system faced some logistical problems, which seem to have disenfranchised some postal voters. After release of the official final results it was not clear whether the postal votes were included into final results. Requests for clarification made by CCCE have not yet been addressed by the FEO.

The Count

This move was welcomed as aposed to the 2006 elections when the counting was done in each polling station. This increased the safety and transparency of the counting process. CCCE managed to photograph or document the final results published at polling station level in 147 polling stations. Those results were then compared with the polling station results released on the FEO website. There were discrepancies detected in 25 polling stations (17%). While those inaccuracies were rather insignificant (in the range of 1 and about 15 wrongly allocated votes), there was one more significant case at Tacirua Primary School (227503) where the number of votes was increased from 360 (polling station final result) to 696 (FEO website). However, this obviously was due to technical or human error because the numbers of votes from different parties were doubled (i.e. candidate 279 of FijiFirst received 108 but was given 216 in the official final results, candidate 158 of SOEDELPA received 73 votes but was given 146 and 317, also of SODELPA, received 46 but was given 92 votes). It should, however, be noted that such an obvious error should have been detected either by appropriate software or by cross-checking of the results before publishing.

Media Reporting

There were 387 media personnel accredited representing 34 media organisations. While this is a welcome move, it should be essential that FEO offer special training for media personnel on electoral procedures in order to improve quality of reporting. This is usual practice in many countries.

Why is Domestic Election Observation necessary for the democratic transition and consolidation of Fiji?

The national elections of 17th September 2014 marked an important transition period in Fiji. The country has now entered into a new stage which is the consolidation of the democratic system of government.

A credible election is a precondition for democracy but is not sufficient for the consolidation of it. Democracy requires – among a whole range of other aspects – a vibrant civil society.

The participation of CSO-led domestic election observation missions is international standard. Even authoritarian countries like Zimbabwe under Robert Mugabe accredited CSO-led observation missions.

Many countries⁴ have Terms of Reference (TOR) for domestic election observation missions defined and incorporated into the electoral legislation. This includes the TOR for the accreditation process. Every CSO which is interested in getting observers accredited would easily know which requirements have to be met. This would increase the transparency of the accreditation procedures.

Accreditation is always based on the commitment of the domestic election observers to observe the Code of Conduct, all laws of the Republic of Fiji and on their strict impartiality. Observers have to be professional and non-partisan, and should not be connected to political parties or candidates running for elections.

It is international practice to measure elections by their credibility, and avoid using the standard of 'free and fair'. This is because it is very difficult to measure the fairness of the electoral process because this would include aspects such as the advantage of the incumbent government, access to resources, media access and legal provisions and their effects. Not many elections could be perceived as genuinely fair, not even in the so called 'developed' countries. A credible election might not have been fair but it still implicates the will of the voters. For a credible election no systematic and widespread rigging should appear. However,

⁴ Insert come example countries in footnote- see IDEA

human errors and omissions and procedural shortcomings would not prevent an election from being credible as long as those would not significantly change the outcome of the election.

Even irregularities in the registration of voters and nomination of candidates' processes or in the campaign period would not automatically compromise the credibility of an election. It all depends on the extent of the irregularities. A good indicator is whether the political actors are still willing to take part in the elections despite the shortcomings. They will only take part if they stand a chance of winning. Before elections all the political parties interviewed claimed that they had good chances of winning despite mentioning complaints of disadvantages.

Domestic election observation – if carried out professionally – can add a lot of legitimacy to the election results which is also in the clear interest of the winner.

There are clear advantages of a domestic election observation mission (DEOM) over international election observation missions (IEOM). While IEOM are able to deploy only a relatively small number of observers, the DEOM could recruit and deploy a significant number of observers all over the country. For more details see the table below.

Domestic and International Election Observation

| Domestic EOM Advantages | Domestic EOM Limitations | International EOM Advantages | International EOM Limitations | |
|---|--|---|---|--|
| Significant numbers of observers deployed all over the country | | Observers are mobile | Small numbers of observers | |
| Able to observe the entire electoral process from opening to counting in the assigned polling venue | | Surprise visits at polling venues | Only stay 30-60min in a polling venue | |
| Familiar with the local languages, traditions and social environment | Risk to be compromised by traditions, family ties, respect for elders | Command respect | Usually not familiar with local languages, traditions and social environment | |
| High sustainability because trained observers can be utilised for other EOM | | | No sustainability | |
| Observers will have a thorough understanding of the meaning of elections and can explain to others | | | | |
| Especially women and youths will be engaged including those from remote areas | | | | |
| Civil Society will gain increased relevance in the electoral process and will be more visible as an advocate for credible elections | | | | |
| | Risk to be perceived as partisan | Not perceived as partisan | Real or perceived political interests of IEOM | |
| Recruitment of motivated and well-trained citizens | Insufficient training | Recruitment of well-trained professionals | Recruitment of (former) politicians with less or no experience in IEOMs | |
| Statement adds legitimacy to the election results | Verdict on credibility not based on international standards Hidden agenda | Statement adds international and national legitimacy to the election results; Statement of lack of credibility of the elections could have impact on aid | Political interests are more important than credibility | |

EOM: Election Observer Mission; IEOM: International Election Observer Mission

In conclusion domestic election observation should go hand in hand with international election observation in order to utilise the advantages of both as much as balance the limitations.

International observer missions should be invited and accredited on the condition that they adopt the code of conduct and respect all laws of the Republic of Fiji. They should, however, be allowed to use their own methodology based on the TOR laid down in the electoral legislation.

CCCE: Campaign Observation

During the September 2014 Elections a new form of campaigning emerged. Political parties opted to engage in pocket campaigns to address their supporters, rather than hosting public campaigns to draw in new supporters. These campaigns were held amongst youth groups, women church groups and community groups. It proved difficult for CCCE researchers to attend and observe campaign trail without invitation.

From CCCE interviews and reports the pocket campaigns were a result of experiences faced by political party campaigns being sabotaged by rival party supporters, creating chaos and disruptions. Political parties resolved to pocket campaigns to minimise the risk for clashes with other party supporters. The rationale of pocket campaigns is, however, not very clear because the main purpose of party campaigns is to win new supporters and members instead of just entertaining those already there.

The campaigns CCCE were able to observe for this research were announced either the day before or on the day. Additional challenges for CCCE researchers were covering campaigns that were announced in advance but locations were inaccessible. Fiji United Freedom Party campaigns were predominately in the Coral Coast, Western and Northern Divisions.

Majority of the political parties candidates carried out personal campaigns with one or two public campaigns. Therefore it was difficult to obtain detailed itineraries from their respective political party secretariats. This was reflected in CCCE communications with majority of the parties where requests for campaign itineraries were met with responses stating that details would be provided if and when candidates provided their political party secretariats with their campaign details.

It needs to be emphasised that CCCE were not able to take a more balanced sample of campaigns which were visited. CCCE had to rely on information given by the various political parties and candidates. Some parties were reluctant to share information on their campaign activities. They feared that their political opponents were behind the request.

In total, 25 campaigns were observed in the Central, Eastern, Western and Northern Divisions:

14 campaigns for FIJIFIRST

4 campaigns for NFP

3 campaigns for SODELPA

1 campaigns for ONE FIJI

1 campaigns for FLP

1 campaigns for PDP

1 campaigns for Independent

It was within legal boundaries for the research project to send researchers to political party campaign rallies however researchers refrained from wearing CCCE symbols or t-shirts and filled the observation forms after leaving the rally. This was necessary to avoid questioning by party officials or state authorities. Despite the fact that it was perfectly legal to observe campaigns it was of concern to researchers that security on the ground were not aware. The researchers were trained by an elections Consultant and were informed on how to access the campaigns with the forms they were provided with. There was a Campaign Observer Form (Annex v) provided to all researchers in order to allow for structured compilation of relevant information.

In Summary:

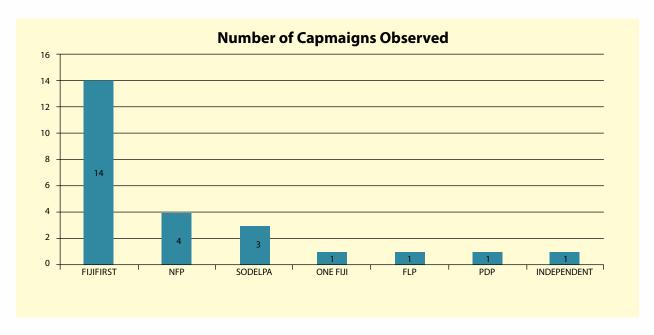
FijiFirst had highest average attendance of 200-300 people. SODELPA averaged 100-160 people in attendance. NFP had the third highest average of 100-150 attendance. FijiFirst had the highest average estimated share of women in attendance, which was an estimated 53.5%. SODELPA had an approximated 46.3% and NFP had an approximated 43.6% of women in attendance.

From reports gathered 3 political parties FijiFirst, SODELPA and NFP were noted for distribution of campaign materials. This is legal and is expected from party campaigns.

Political parties and Independent candidates released manifestos rather late in the campaign period. Manifestos as the backbone of the political parties and independent candidates include an outline of policy which includes promises and priorities of the party.

The following are the analysis and findings at the conclusion of the CCCE research for political campaigns for the 2014 Elections.

Analysis of Campaign Observation



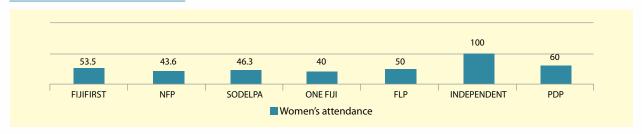
14 campaigns for FijiFirst, 4 campaigns for NFP, 3 campaigns for SODELPA, 1 campaign for One Fiji, 1 campaign for FLP, 1 campaign for PDP, 1 campaign for Independent

AVERAGE ATTENDANCE IN CAMPAIGNS

| Average Attendance | FIJIFIRST | NFP | SODELPA | ONEFIJI | FLP | PDP | INDEPENDENT |
|-----------------------|-----------|---------|---------|---------|-----|-------|-------------|
| | 200-300 | 100-150 | 100-160 | 11-50 | 10 | 11-50 | 11-50 |

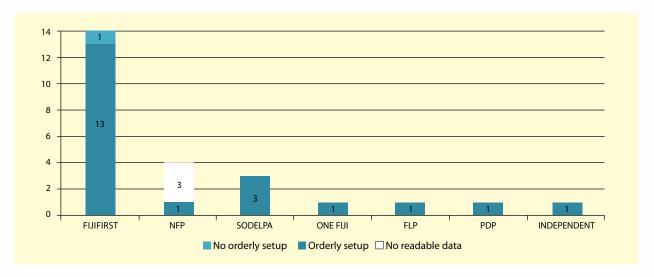
FijiFirst campaigns clearly had a wide following with an average of 200-300 people attending campaigns. Followed by SODELPA and NFP.

WOMEN'S ATTENDANCE:



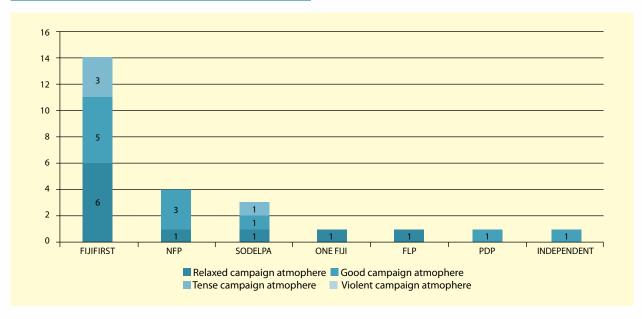
PDP had the highest female attendance in their sole campaign out of all political parties (not including candidates) with 60%, followed by FijiFirst at 53.5% and FLP at 50%. Independent candidate, Roshika Deo held a single campaign. There were no males in attendance.

WAS THE SET UP ORDERLY?



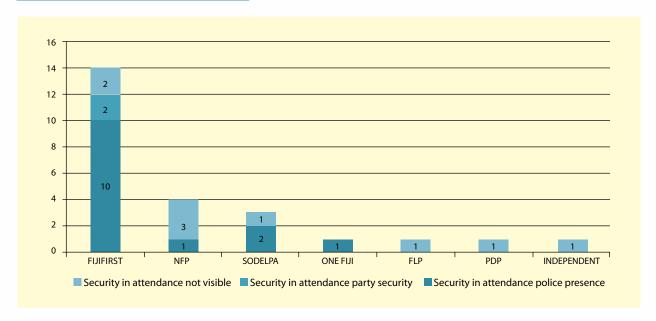
The disorderly campaign took place at an annual women's club meeting in Rakiraki where FijiFirst candidate joined to carry out campaign

WHAT WAS THE CAMPAIGN ATMOSPHERE?



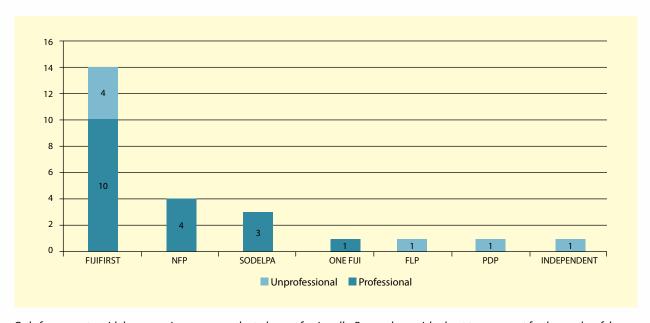
The tense atmosphere was noted for three FijiFirst campaigns and one SODELPA in Rakiraki and Nadi respectively. FijiFirst and SODELPA supporters engaged in heated arguments at a SODELPA campaign. The women's club meeting in Rakiraki turned into a FijiFirst campaign.

SECURITY DURING CAMPAIGNS?



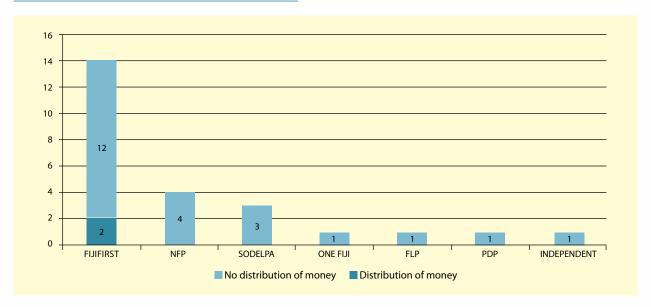
 ${\it CCCE}\ researchers\ faced\ difficulties\ in\ identifying\ and\ differentiating\ security,\ personal\ bodyguards\ and\ visible\ security\ as\ area$ majority of them wore civilian clothing. The above status illustrate police presence and high security presence for SODELPA and FijiFirst parties. Only FijiFirst had party security for two campaigns when police presence was noted.

DID THEY CONDUCT THEMSELVES PROFESSIONALLY?



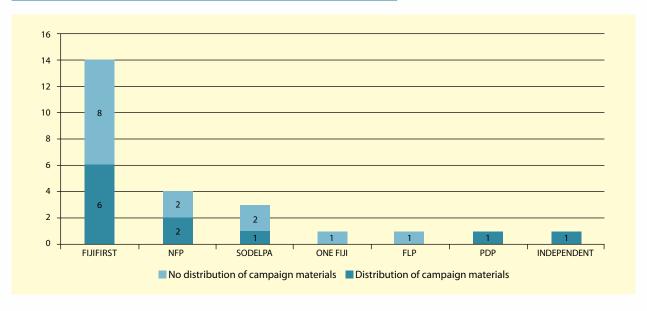
Only four reports said the campaigns were conducted unprofessionally. Researchers wished not to comment further as they felt uneasy at those campaigns.

DID YOU SEE DISTRIBUTION OF MONEY?



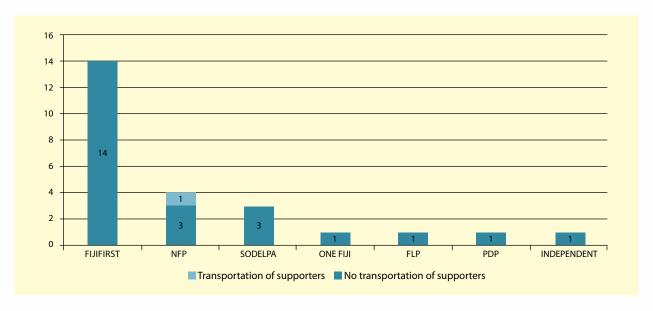
Two campaigns reported distribution of money to supporters. One was an annual women's club meeting in Rakiraki where women of six villages were in attendance. The women requested return fares to their respective villages and the candidate was seen to distribute money. A FijiFirst candidate heard word of the women's gathering and joined to campaign. The second report was noted in Qalewaqa, Labasa by the researcher who had attended the meeting.

WAS THERE DISTRIBUTION OF CAMPAIGN MATERIALS?



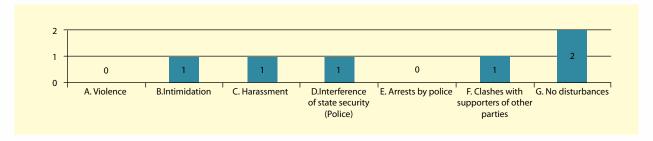
Campaign materials such as party manifestos, t-shirts, caps etc. were not readily available. Even the bigger and richer parties such as FijiFirst and SODELPA did not provide campaign materials at all campaigns visited.

TRANSPORTATION OF SUPPORTERS?



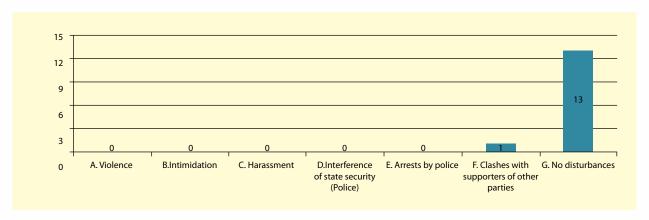
Only one campaign was noted for ferrying supporters to the campaign NFP-1 (BUS). There is no law against this, this and is only illegal if people are transported to polling stations on polling day as this will be considered vote buying.

ANY DISTURBANCES OBSERVED IN SODELPA CAMPAIGNS?



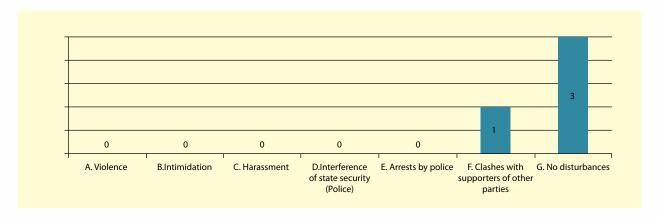
The SODELPA campaigns noted intimidation, harassment and police interference between SODELPA and FijiFirst supporters.

ANY DISTURBANCES OBSERVED IN FIJIFIRST CAMPAIGNS?



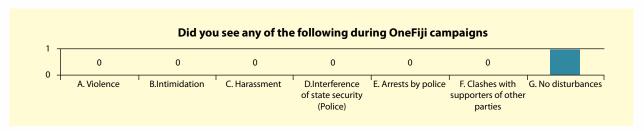
FijiFirst clashed with SODELPA supporters in one campaign but recorded no disturbances in the other thirteen.

ANY DISTURBANCES OBSERVED IN NFP CAMPAIGNS?



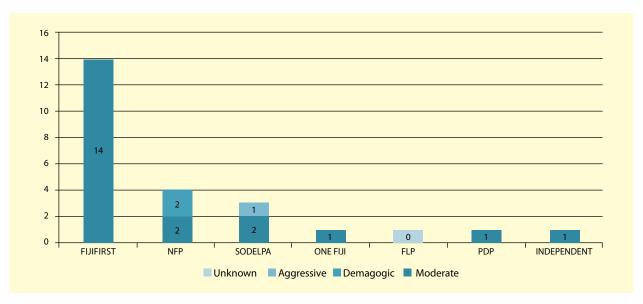
NFP supporters clashed with supporters of other parties and otherwise recorded no disturbances in their other campaigns.

ANY DISTURBANCES IN ONE FIJI, FLP, PDP AND INDEPENDENT CAMPAIGNS



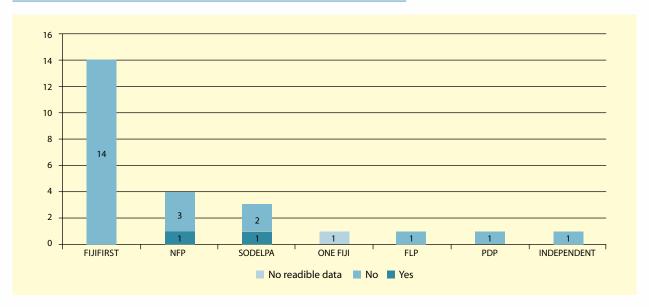
No disturbances at the One Fiji, FLP, PDP parties and independent candidate campaigns.

LANGUAGE USED DURING CAMPAIGNS?



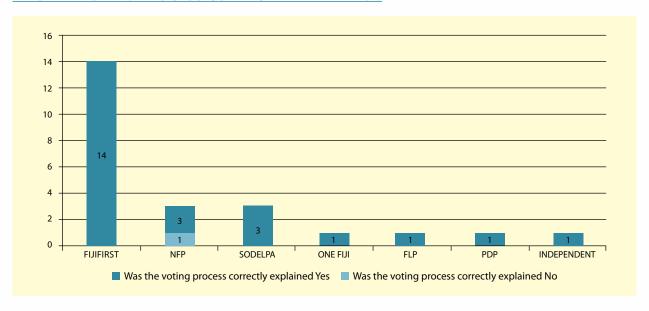
The overall language used in campaigns were moderate, there were 2 cases where demagogic languages were used. And one SODELPA campaign where aggressive language was used.

DID YOU HEAR CALLS FOR INTOLERANCE AND HATRED?



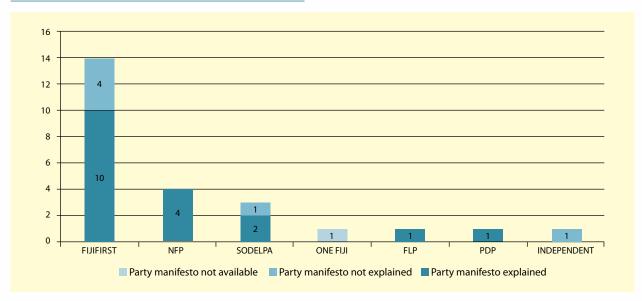
Two campaigns were noted, one from SODELPA campaign and one NFP in Labasa

WAS THE VOTING PROCESS CORRECTLY EXPLAINED?



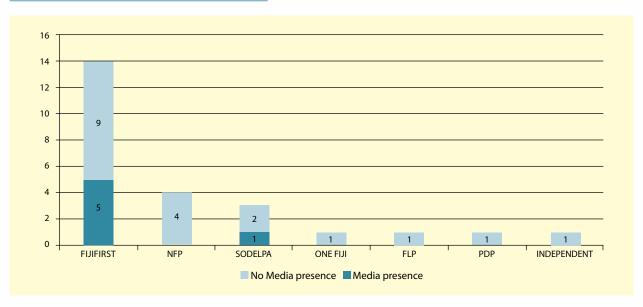
Only one NFP, incorrectly explained the voting process.

WAS THE PARTY MANIFESTO EXPLAINED?



Party manifestos were explained in majority of campaigns.

WERE THE MEDIA PRESENT? WHICH?

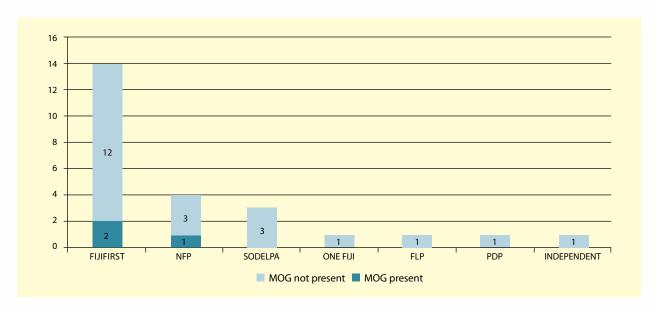


Media organisations were present at five of FijiFirst Campaigns included the Fiji Sun in one campaign, FBC in 3 campaigns, Fiji Times and Fiji Sun in 1 Campaign. SODELPA noted presence of media in one campaign. FBC TV and Radio Fiji Two appeared at SODELPA campaign and there were no reports documented with interference to media work.

DID ANYONE INTERFERE WITH THEIR WORK?

There were no interference with the media in their work.

WERE OTHER OBSERVERS PRESENT?

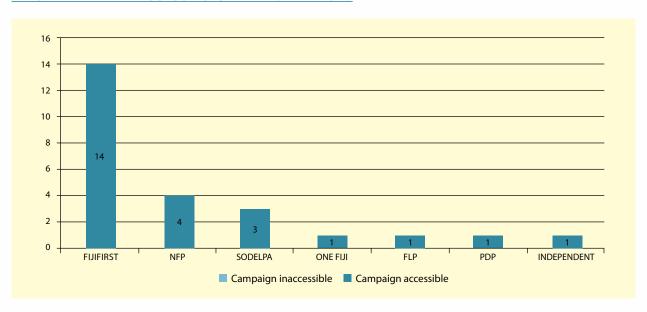


MOG were present in two FijiFirst campaigns and one NFP campaign.

WAS THE CAMPAIGN MEETING DISSOLVED BY POLICE OR SECURITY FORCES?

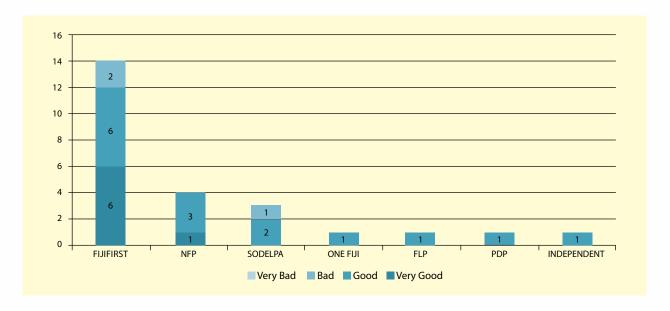
No campaigns were dissolved by police.

WAS THERE FREE ACCESS TO CAMPAIGN VENUE?



All campaign venues were accessible.

OVERALL ASSESSMENT:



SODELPA 3 campaigns visited. 2 were rated as good and 1 bad
FijiFirst 14 campaigns visited 6 RATED very good, 6 good and 2 bad
NFP 4 campaigns visited. 1 rated as very good and 3 rated good
PDP 1 campaign visited and rated good
One Fiji 1 campaign visited and rated good
Independent 1 campaign visited and rated good
FLP 1 campaign visited and rated good.

According to the CCCE perceptions of the 25 visited party campaigns there were no major disturbances. With the exception of clashes between supporters of different parties – which are common in many countries – the campaign went on well.

CCCE: Checklist for Polling Day

Researchers were trained to observe during the casting of their votes to note down information in Checklist Form (Annex vi). The checklist for Polling Day Perceptions focused on the opening and voting processes and the general atmosphere and environment during polling day. Were there police presence? Did the Elections office staff adhere to electoral decree and ensure the smooth process and accessible environment for Fijian citizens to cast their vote?

Of the 106 trained CCCE researchers, 100 were deployed. We were able to retrieve a total of 76 completed perception observation forms, 53 from female researchers and 21 from male researchers.

It is of paramount importance to emphasise that all findings of this survey are based on the perceptions of our researchers during the time when they casted their votes. This means that the perceptions are only valid for the short time period when they visited the polling station. We were not able to collect data from before or after that visit. Another restriction was that our researchers were not allowed to be present inside the polling station during counting of votes. As such, there is no information on the vote counting process.

A major challenge for the CCCE researchers was that they were not allowed to take the checklists inside the polling station due to restrictions in the Electoral Decree. Consequently researchers had to familiarise themselves with all questions and complete the forms after they had left the polling venue. The researchers were trained accordingly and most of the requested information was provided correctly.

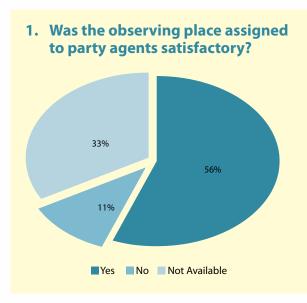
A number of concerns were raised in these checklists which are highlighted in the recommendations chapter of this report. These recommendations provided by researchers include clarification on lines according to surnames and the need for medical presence to cater for the old and sickly. The feedback also include more thorough voter education for elections office staff to understand all provisions of the Electoral Decree.

Researchers were required to take notes of results from polling stations by copying the figures into a provided template or - preferable - by taking a photo of the official result sheet. Under the Electoral Decree the elections office and officials at all polling stations are required by law to publicly display results.⁵ However, not all of the presiding officers and FEO staff were aware of the requirement to publicly display the polling station results. Researchers were intimidated and threatened by the police; informed by officials that no results would be displayed. The CCCE Secretariat gathered results from 147 polling stations from Suva, Nausori, Tailevu, Nadi, Lautoka, Labasa. However, this means that about 10% of all polling station results were documented. This is quite remarkable and allowed CCCE to verify the final results from those stations.

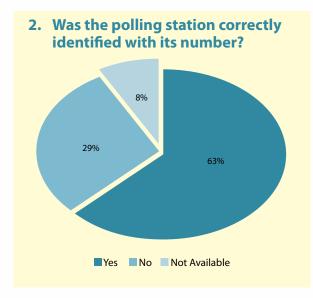
From this observation 42 presiding officers were female and 32 were males.

Out of the 74 CCCE researchers which completed this section of the checklists, 53 were female and 21 male. 68 of the CCCE researchers casted their votes in the morning, six in the afternoon. CCCE researchers were encouraged to cast their votes in the morning because it was expected that more voters would be there which would help to make better and more meaningful perceptions.

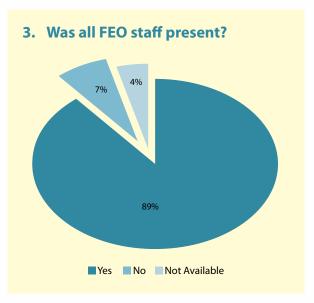
Analysis of Checklist by Researchers on Voting Day



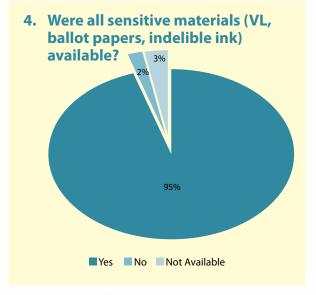
The high amount of n/a is due to the fact that at some polling stations it was difficult to identify party agents or that no party agents were present.



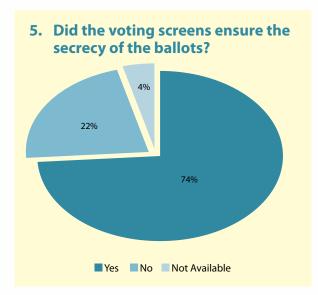
Majority of the polling stations were correctly identified. In 29% of the polling venues there was confusion on the alphabetical order by surnames along which the polling venue was split into the various polling stations. Voters queued in wrong lines and were frustrated when they discovered that they had to queue all over again in the correct line. This caused commotion in a number of places. Some voters almost spent an average of one hour waiting to cast their vote only to be informed of incorrect polling station.



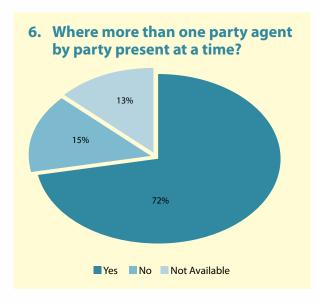
Majority indicated FEO were present, 7% said staffs were not present at some point during voting and 4% did not answer this question.



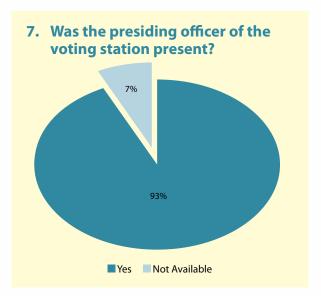
In almost all cases all sensitive materials were present. Sensitive materials are those that are needed to carry out the voting. There were a few Incidents where voters went in the morning and had to wait for materials to arrive in order to start voting. Without Voter List, ballot papers, ballot box, indelible ink voting could not commence.



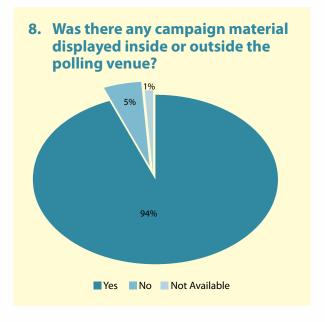
Graph 5 shows that in almost a quarter of the visited polling stations secrecy was compromised. Researchers attributed this due to the fact that screens were not high enough and the set up was not done satisfactorily. In most of the cases - and this was the official procedure for the arrangement of the polling station by FEO - the screen was open towards the room which compromised in some cases the secrecy. This could be prevented if screens are put the other way round with the open side facing a wall. However, for three quarters of the researchers this was not an issue.



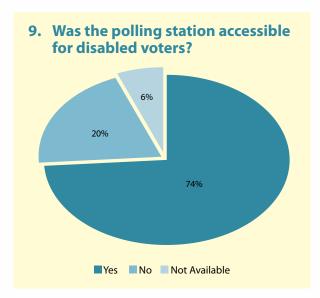
13% said yes which is a clear violation of the Electoral Decree. According to the Decree only one party agent by party at a time is allowed inside the polling station. This is to avoid overcrowding and also intimidation by the presence of many party agents from one party.



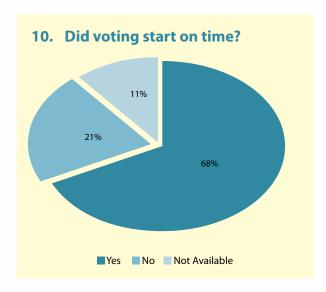
Majority of the researchers noted the presence of Presiding Officers. The same 7% are those listed previously in Question 3 who indicated that a Presiding Officer was not present at the time of their casting of vote. The Presiding Officer is the most important FEO staff on polling day. However they had a deputy designated who could stand in times of temporary absence.



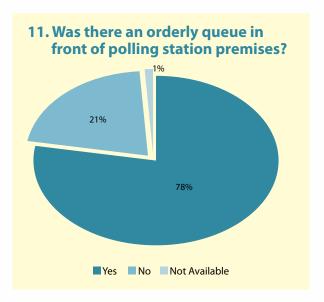
Majority of researchers did not see any form of campaigning. 5% did not answer this question and 1% indicated that campaign material was present in the polling venue premises. A small percentage but still in violation of the Electoral Decree.



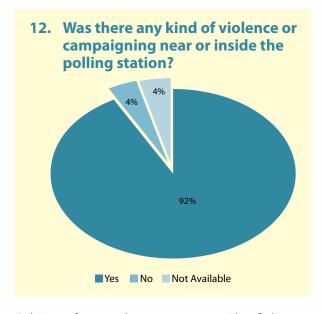
20% were not accessible for disabled voters, which shows that there is a lot of room for improvement. Some of these venues included those that had stairs, upper floors/levels. Researchers which included personnel from the Fiji Disabled Peoples Federation shared members' frustrations with misinformation of polling station venue, staff not aware of procedure on how to assist people with disabilities and difficulty in accessing polling station venue. In one incident a member requested ink pad to place thumbprint, there was none and the officer had to sign on behalf of the voter.



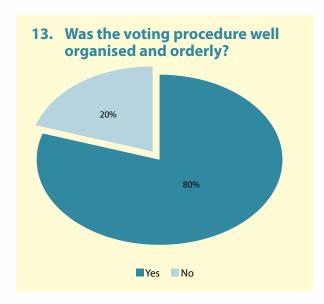
21% voting started late because of the late arrival of sensitive materials. The sensitive materials referred to here are those that are needed for voters to cast their vote. These voters were informed that the ballot papers had not arrived.



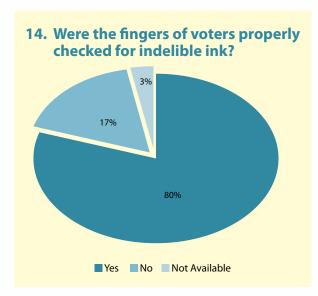
In 21% of the cases there was no orderly queue. There was commotion because of misdirection of voters to the polling stations within one venue. This was almost exclusively in the morning when the voter turnout was high.



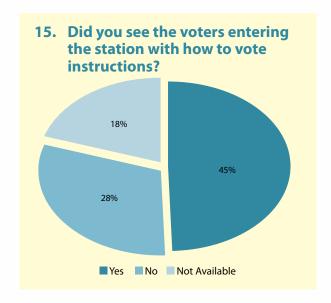
Only in very few cases there were campaigns identified as verbal campaigning amongst party supporters standing in line waiting to cast their votes. This should have been discouraged by the queue controllers.



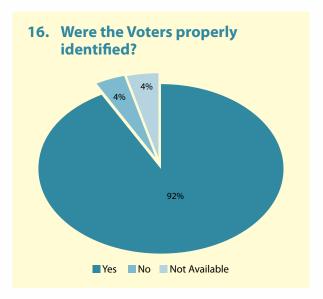
In 20% it was not especially during the morning, when there were a lot of voters. This is natural because FEO staff has to get experienced with the procedures. Some were not sufficiently trained.



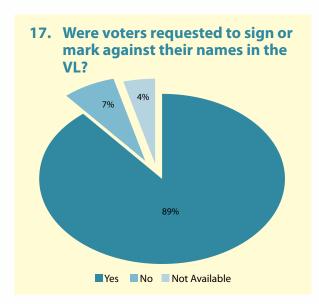
In remarkable 17% of the visited polling stations voters were not checked for indelible ink contrary to the Electoral Decree. Ink is applied to prevent the voters from multiple voting. It was also discovered that the ink was not strong enough to last between pre-voting and Election Day as one of the CCCE staff in Labasa confirmed. However, the risk for multiple voting was very limited because it would have required the multiple voter to forge a signature of another voter in the voter list. In such a case he would need a forged ID or the valid ID of another voter who is registered at the same polling venue. This could only be possible if he conspires with FEO staff.



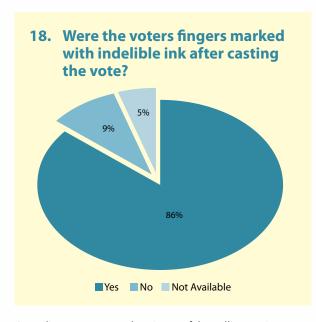
The outcome of this question is problematic because it appears that quite a number of our staff mistakenly considered the official instruction booklet (national candidates list) for how to vote instructions which would have been illegal. With how to vote instructions we meant pieces of paper with a candidate's number on it. Despite all the workshops and trainings this was not clear to 45% of the staff. Consequently the results of this question have to be ignored.



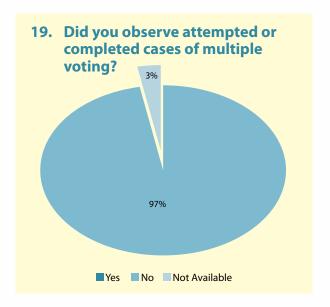
Identification process seemed to run smoothly. There were different ways of voter identification using the voter ID or any photo ID. A voter was even allowed to vote without an ID as long as his/her name was on the voter list and the Presiding Officer was satisfied with the identity of the voter by asking him additional questions. This was a clear improvement compared to the 2006 elections where voters without valid IDs were disenfranchised.



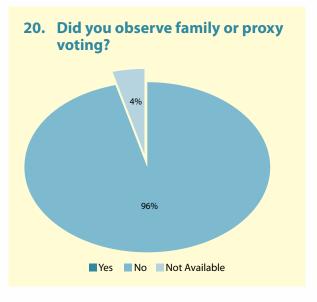
7% did not sign according to the information of our researchers, voters who are members of the Fiji Disabled Peoples Federation did not sign. There should be provisions for voters who wish to thumb print against their names. A missing signature in the voter list would cause major reconciliation problems during closing and counting procedures.



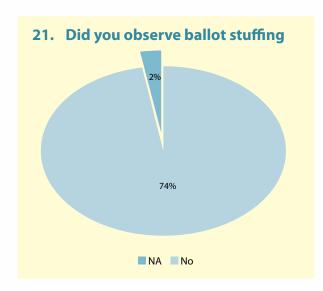
According to our researchers in 9% of the polling stations visited, fingers of voters were not properly inked which was a clear violation of Electoral Decree. It bears a limited potential risk for multiple voting as outlined under graphic 18.



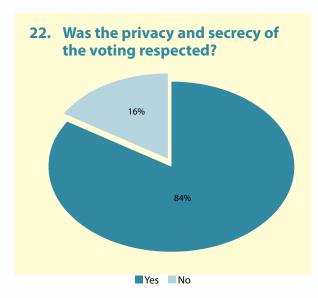
97% of the researchers indicated that they did not witness any case of multiple voting. 3% of the researchers did not attempt this question. The reason could be that there were no other voters present at the polling station at the time of the visit.



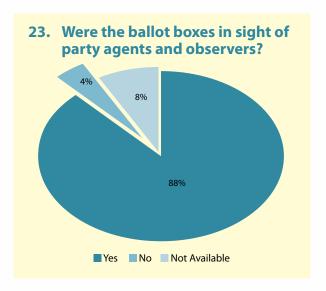
Family voting in this instance refers to a family of 4 arriving to cast their votes, a parent would request for all four ballot papers and cast all votes for the family. Proxy voting likely to occur in a communal village setting occurs when a member of the family is busy in the plantation or fishing and requests a family member to vote on their behalf. In a village setting it may prove difficult for elections officials to refuse this request because they would be closely related. 96% of the researchers indicated that they did not witness any case of family or proxy voting. 4% of the researchers did not attempt this question.



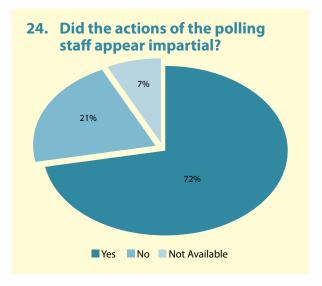
The statistics above provide a clear indication that there was no ballot stuffing. Only 2% did not attempt this question.



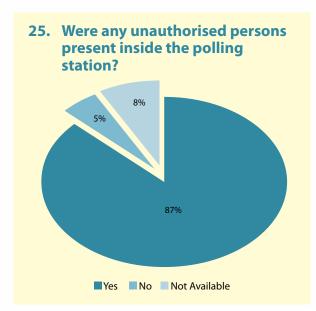
A disturbing 16% of the visited polling stations polling staff opened and checked the marked ballot and handed it back to the voter for casting. Although the intention of the FEO staff might have been good (to make sure that the voter marked the ballot in a valid way) this is a clear breach of the secrecy of the vote and an obvious violation of the Electoral Decree. It demonstrates a lack of training and understanding of the concerned FEO staff.



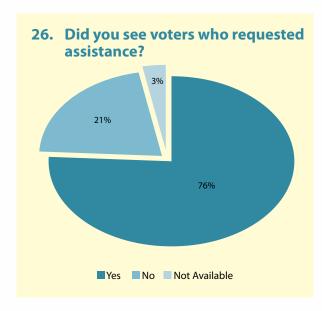
Only in 4% of the visited polling stations the ballot boxes were not in sight of the party agents. This means that tampering with the ballot box or ballot stuffing was difficult in the presence of party agents.



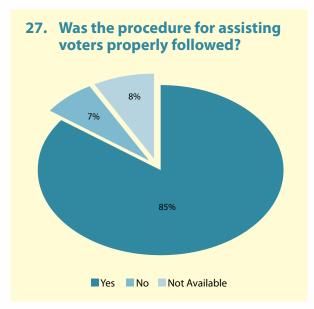
A possible explanation for the 21% indicating no could be that polling staff pointed at certain candidates numbers on that ballot paper, since this was a given example during the CCCE training. However, we do not have sufficient information on how researchers reached the conclusion that polling staff's actions appeared impartial or not.



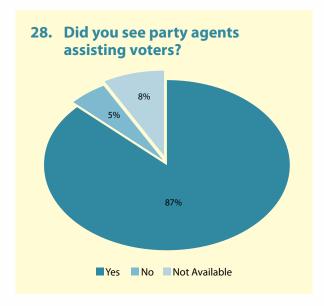
In 8% of the visited polling stations unauthorised persons were present. This was mostly security staff (police). According to the Electoral Decree security is only allowed inside the polling station on request by the Presiding Officer in order to solve a specific problem (i.e. violence). Authorised persons are the FEO staff, accredited party agents and accredited media, accredited MOG observers and voters about to cast their vote.



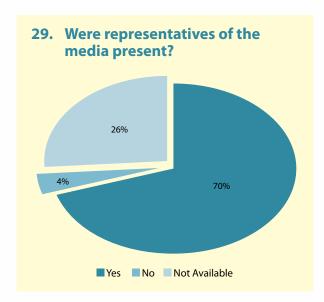
A large percentage of voters required in assistance marking the ballot papers. This could be persons with disabilities or illiterate or elderly voters.



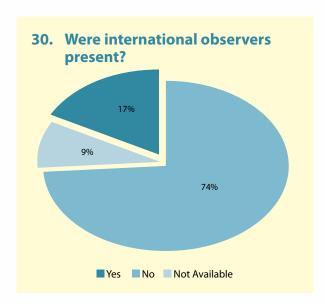
According to the Electoral Decree the Presiding Officer on request of the voter assisted in marking the ballot paper following the instructions of the voter. This had to be witnessed by another FEO staff. In 7% of the visited polling stations this procedure was not followed. There were party agents witnessing the process or the Presiding Officer assisted without an FEO witness.



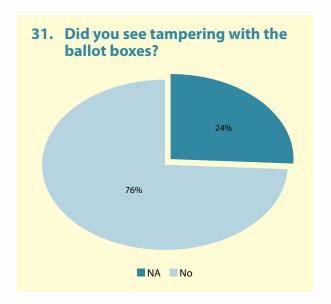
In 8% of the visited polling stations our researchers saw party agents assisting voters. This was a clear violation of the Electoral Decree. In order to prevent political influence on the voters on polling day party agents should not be allowed to assist or influence voters.



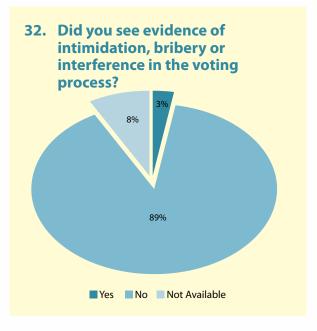
In over a quarter (26%) of the visited polling stations media were present. That is a remarkable number and shows that accredited media were keen on deploying their staff in the field.



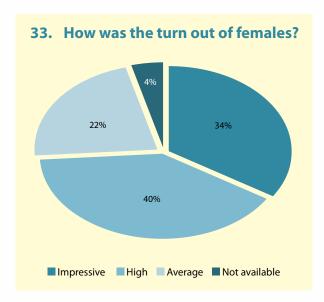
MOG observers were only present in 17% of the visited polling stations. There were only 92 MOG observers in teams of 2. Therefore they were not able to cover a high number of polling stations. However, they were mobile, going from one polling venue to another. In most of the places they were only able to spend limited time.



A clear majority indicated that there was no tampering of boxes. 26% for one reason or another possibly did not understand definition of tampering did not attempt this question.



In 3% of the polling stations visited there were minor cases of intimidation or incidents during the casting of their votes. Majority stated there was no intimidation and voters were free to cast their votes according to their personal preference. 8% did not attempt this question.



Researchers were asked of the female vote turnout at their respective polling venues. The response rated from being impressive to average.

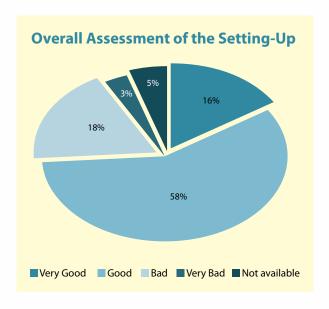
40% indicated female turn out was high;

34% indicated female voter turn out was impressive;

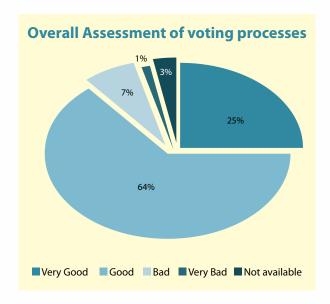
22% indicated female voter turn out was average and

4% were unable to provide their response.

This means that female voters turned out in high numbers to cast their votes. This is an encouraging sign for democratic participation of women.



The 21% bad and very bad reflected the commotion in the morning sessions when voters were not aware of where to queue. There was no awareness on the alphabetical order by surname.



Researchers response to the overall voting assessment range from very bad to very good.

64% indicated process was good while 25% indicated that the process was very good. This shows that almost 90% of the researchers were satisfied with the perceived voting process. Only a small percentage of 7% and 1% indicated the process was bad and very bad with the remaining 3% not attempting this question.

Fiji Elections 2014 Media Monitoring and Analysis

PURPOSE: DID ALL POLITICAL PARTIES AND INDEPENDENT CANDIDATES HAVE EQUAL ACCESS TO MEDIA COVERAGE AND REPRESENTATION

Media Monitoring was held from the 1st to 14th of September 2014. Due to the lack of manpower and resources; monitoring was narrowed down to:

Print: Fiji Times, Fiji Sun,

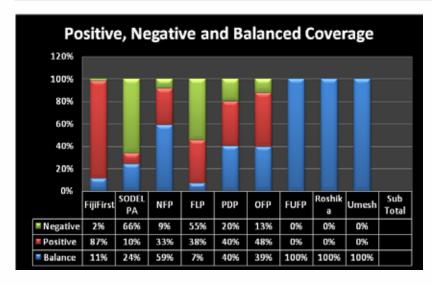
Television: FBCL news, FIJI TV

Fiji Sun Analysis (1st to 14th September 2014)

The Fiji Sun is a daily newspaper published in Fiji since September 1999 and is owned by Sun (Fiji) News Limited.

1) Positive, Negative and Balance Coverage

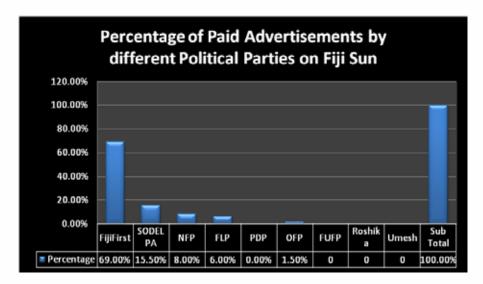
| Party/Candidate | Balance | Positive | Negative |
|-----------------|---------|----------|----------|
| FijiFirst | 11% | 87% | 2% |
| SODELPA | 24% | 10% | 66% |
| NFP | 59% | 33% | 9% |
| FLP | 7% | 38% | 55% |
| PDP | 40% | 40% | 20% |
| OFP | 39% | 48% | 13% |
| FUFP | 100% | 0% | 0% |
| Roshika Deo | 100% | 0% | 0% |
| Umesh Chand | 100% | 0% | 0% |



This graph clearly shows that FijiFirst had the highest positive coverage. This indicates a positive bias towards the ruling party. Only 2% were negative coverage. The main opposition party SODELPA received huge negative coverage while the NFP coverage was mainly balanced. The FLP, too, received widely negative coverage while PDP and OFP had a significant amount of positive or balanced coverage. The two independent candidates and the small FUFP enjoyed most balanced coverage.

2) Paid Advertisements

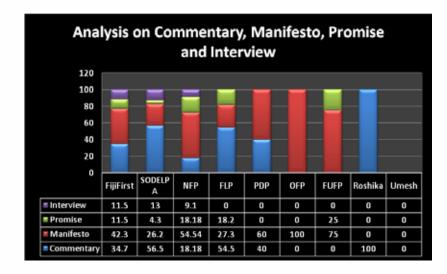
| Party/Candidate | Percentage |
|-----------------|------------|
| FijiFirst | 69.00% |
| SODELPA | 15.50% |
| NFP | 8.00% |
| FLP | 6.00% |
| PDP | 0.00% |
| OFP | 1.50% |
| FUFP | 0 |
| Roshika | 0 |
| Umesh | 0 |



This graph clearly shows Fiji First with the majority of paid advertisement in the Fiji Sun. followed by SODELPA and NFP.

3) Analysis: Commentary, Manifesto, Promise & Interview

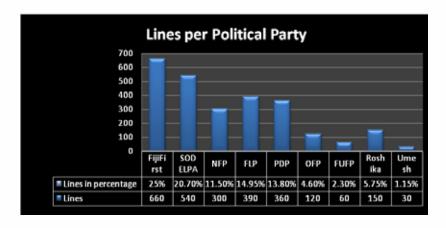
| | Commentary | Manifesto | Promise | Interview |
|-----------|------------|-----------|---------|-----------|
| FijiFirst | 34.7 | 42.3 | 11.5 | 11.5 |
| SODELPA | 56.5 | 26.2 | 4.3 | 13 |
| NFP | 18.18 | 54.54 | 18.18 | 9.1 |
| FLP | 54.5 | 27.3 | 18.2 | 0 |
| PDP | 40 | 60 | 0 | 0 |
| OFP | 0 | 100 | 0 | 0 |
| FUFP | 0 | 75 | 25 | 0 |
| Roshika | 100 | 0 | 0 | 0 |
| Umesh | 0 | 0 | 0 | 0 |



This graph clearly shows that SODELPA has the majority commentaries closely followed by FLP and FijiFirst. OFP had only manifestos and independent candidate Umesh Chand had no coverage at all. However, a significant amount of commentaries on SODELPA were negative. (See graph 1)

4) Lines per Political Party

| Party/Candidate | Lines | Lines in percentage |
|-----------------|-------|---------------------|
| FijiFirst | 660 | 25% |
| SODELPA | 540 | 20.70% |
| NFP | 300 | 11.50% |
| FLP | 390 | 14.95% |
| PDP | 360 | 13.80% |
| OFP | 120 | 4.60% |
| FUFP | 60 | 2.30% |
| Roshika | 150 | 5.75% |
| Umesh | 30 | 1.15% |



This graph shows FijiFirst had the majority of coverage in the Fiji Sun from the 1st to 14th September 2014 followed by SODELPA, FLP, PDP and NFP. The graph demonstrates that all political parties and independent candidates had coverage but in different quantities.

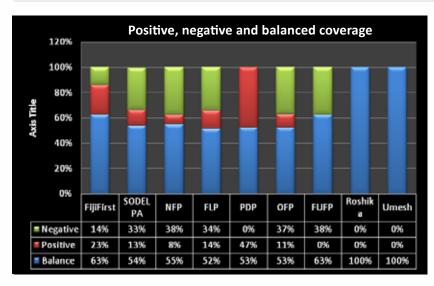
Especially the two major parties and with a distinction the three parties which followed had a relatively wide coverage. Of course there were considerable amounts of negative coverage (see graph 1).

Fiji Times Analysis (1st to 14th September 2014)

The *Fiji Times* is a daily English-language <u>newspaper</u> published in <u>Suva</u>, <u>Fiji</u> and established in <u>Levuka</u> on 4th September 1869.

1) Positive, Negative and Balance Coverage

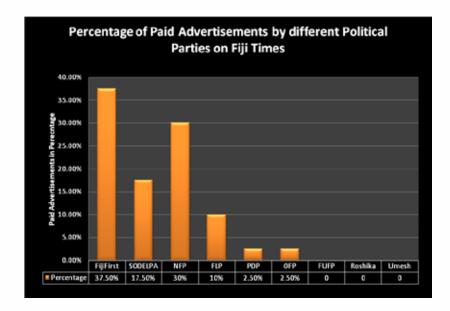
| Party/Candidate | Balance | Positive | Negative |
|-----------------|---------|----------|----------|
| FijiFirst | 63% | 23% | 14% |
| SODELPA | 54% | 13% | 33% |
| NFP | 55% | 8% | 38% |
| FLP | 52% | 14% | 34% |
| PDP | 53% | 47% | 0% |
| OFP | 53% | 11% | 37% |
| FUFP | 63% | 0% | 38% |
| Roshika | 100% | 0% | 0% |
| Umesh | 100% | 0% | 0% |



This graph shows that the Fiji Times published mostly balanced reports on political parties and candidates. Positive coverage is above average about PDP (47%) and FijiFirst (23%). NFP and FUFP and SODELPA had significant negative coverage while the two independent candidates were covered in a fully balanced way. These statistics show that the Fiji Times did not favour any political party or candidate. The coverage of the major parties (FijiFirst, SODELPA, NFP) was mostly balanced.

2) Paid Advertisements

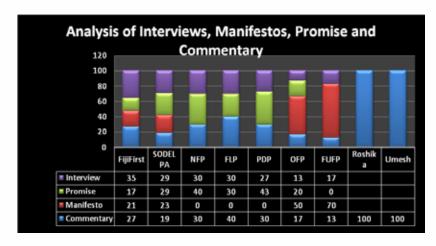
| Party/Candidate | Percentage | |
|-----------------|------------|--|
| FijiFirst | 37.50% | |
| SODELPA | 17.50% | |
| NFP | 30% | |
| FLP | 10% | |
| PDP | 2.50% | |
| OFP | 2.50% | |
| FUFP | 0 | |
| Roshika | 0 | |
| Umesh | 0 | |



The graph clearly shows FijiFirst had the majority advertisements during 1st to 14th September 2014 followed by NFP, SODELPA and FLP. Whilst the Fiji Times allowed equal opportunities for parties to place paid adverts, the political parties apparently had varying levels of budgetary allocations for this.

3) Analysis: Commentary, Manifesto, Promise & Interview

| | Commentary | Manifesto | Promise | Interview |
|-----------|------------|-----------|---------|-----------|
| FijiFirst | 27 | 21 | 17 | 35 |
| SODELPA | 19 | 23 | 29 | 29 |
| NFP | 30 | 0 | 40 | 30 |
| FLP | 40 | 0 | 30 | 30 |
| PDP | 30 | 0 | 43 | 27 |
| OFP | 17 | 50 | 20 | 13 |
| FUFP | 13 | 70 | 0 | 17 |
| Roshika | 100 | 0 | 0 | 0 |
| Umesh | 100 | 0 | 0 | 0 |

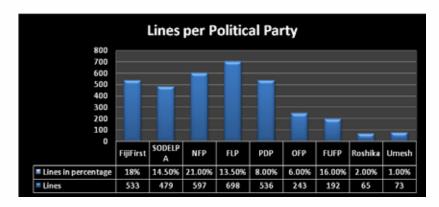


This graph shows that FijiFirst, SODELPA and One Fiji Party covered all the topics, whereas NFP, FLP and PDP only on commentary, interviews and promises during the campaign period.

FijiFirst had the highest percentage on interviews followed by NFP and SODELPA.

4) Lines per Political Party

| Party/Candidate | Lines | Lines in percentage |
|-----------------|-------|---------------------|
| FijiFirst | 533 | 18% |
| SODELPA | 479 | 14.50% |
| NFP | 597 | 21.00% |
| FLP | 698 | 13.50% |
| PDP | 536 | 8.00% |
| OFP | 243 | 6.00% |
| FUFP | 192 | 16.00% |
| Roshika | 65 | 2.00% |
| Umesh | 73 | 1.00% |



This graph clearly shows that FLP, NFP and PDP lead in the lines covered, followed by FijiFirst and SODELPA. This is surprising because two parties were widely covered which did not make it into parliament (FLP, PDP). However, coverage only shows that those parties were not ignored. The more interesting question is whether they were covered in a balanced, positive or negative way. SODELPA, FLP, NFP, OFP and FUFP received more than one-third of the

negative coverage (see graph 1) while PDP was not covered negatively at all. Unsurprising the smaller parties (OFP, FUFP) and the independent candidates attracted less coverage.

In conclusion the Fiji Times covered all political parties and independent candidates. A significant amount of the coverage was balanced. Some political parties advertised in the paper.

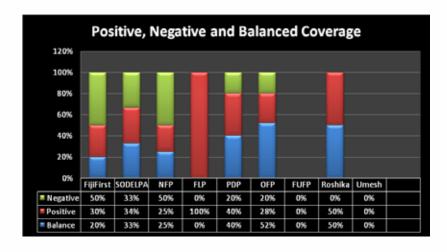
Fiji One News Analysis (1st to 14th September 2014)

Fiji Television Limited (SPSE: FTV) is Fiji's main television network. It was founded on 15 June 1994 as the first permanent commercial television broadcasting network in the country.

Fiji TV's main shareholders are Yasana Holdings Limited, a Fijian investment company owned by the provinces of Fiji, and Hari Punja & Sons Limited, a privately owned investment company.

1) Positive, Negative & Balance Coverage

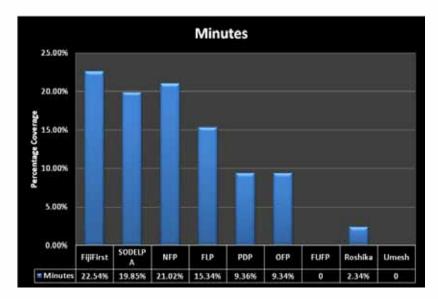
| Party/Candidate | Balance | Positive | Negative |
|-----------------|---------|----------|----------|
| FijiFirst | 20% | 30% | 50% |
| SODELPA | 33% | 34% | 33% |
| NFP | 25% | 25% | 50% |
| FLP | 0% | 100% | 0% |
| PDP | 40% | 40% | 20% |
| OFP | 52% | 28% | 20% |
| FUFP | 0% | 0% | 0% |
| Roshika | 50% | 50% | 0% |
| Umesh | 0% | 0% | 0% |



This graph shows that the three major political parties FijiFirst, SODELPA and NFP all received significant amounts of negative coverage. Interestingly FijiFirst and NFP had 50% negative coverage. FLP had 100% positive coverage. The other smaller parties and independent candidate Roshika Deo had a more balanced or positive coverage. FUFP and independent candidate Umesh Chand were ignored.

2) Political Parties Length of Time Coverage

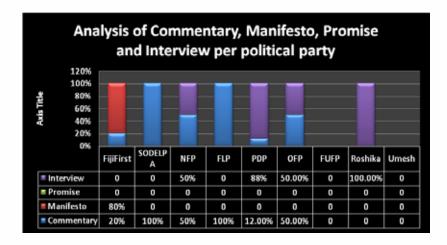
| Party/Candidate | Minutes | |
|-----------------|---------|--|
| FijiFirst | 22.54% | |
| SODELPA | 19.85% | |
| NFP | 21.02% | |
| FLP | 15.34% | |
| PDP | 9.36% | |
| OFP | 9.34% | |
| FUFP | 0 | |
| Roshika | 2.34% | |
| Umesh | 0 | |



This graph shows that the coverage of the three major parties FijiFirst, SODELPA and NFP was almost balanced. FLP was given significant coverage (15%) and all positive. PDP and OFP received less but still considerable coverage (10%) while Roshika Deo only got 2%. Of interest is the relatively high and positive coverage of FLP. This could indicate that the programme was biased towards this party.

3) Analysis: Commentary, Manifesto, Promise & Interview

| Party/Candidate | Commentary | Manifesto | Promise | Interview |
|-----------------|------------|-----------|---------|-----------|
| FijiFirst | 20% | 80% | 0 | 0 |
| SODELPA | 100% | 0 | 0 | 0 |
| NFP | 50% | 0 | 0 | 50% |
| FLP | 100% | 0 | 0 | 0 |
| PDP | 12% | 0 | 0 | 88% |
| OFP | 50% | 0 | 0 | 50% |
| FUFP | 0 | 0 | 0 | 0 |
| Roshika | 0 | 0 | 0 | 100% |
| Umesh | 0 | 0 | 0 | 0 |



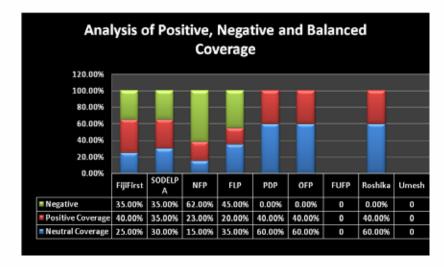
This graph clearly shows SODELPA and FLP had 100% commentary. FijiFirst had highest coverage on their manifesto. Since all commentary on FLP were positive there is reason to believe that the programme was biased in favour of that party.

FBC Analysis (1st to 14th September 2014)

The Fiji Broadcasting Corporation runs one of the two TV stations. FBC is wholly government-owned with a two-member board of directors appointed by its shareholders. It has an almost nationwide coverage. The FBC TV News programme is watched by a large number of Fijians.

1) Positive, Negative & Balance Coverage

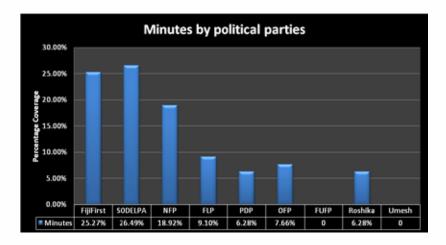
| Party/Candidate | Neutral Coverage | Positive Coverage | Negative |
|-----------------|------------------|-------------------|----------|
| FijiFirst | 25% | 40% | 35% |
| SODELPA | 30% | 35% | 35% |
| NFP | 15% | 23% | 62% |
| FLP | 35% | 20% | 45% |
| PDP | 60% | 40% | 0% |
| OFP | 60% | 40% | 0% |
| FUFP | 0 | 0 | 0 |
| Roshika | 60% | 40% | 0% |
| Umesh | 0 | 0 | 0 |



This graph shows that both FijiFirst and SODELPA had the same amount of negative coverage (35%) while NFP and FLP had the highest negative coverage (62% and 45% respectively). The smaller parties PDP and OFP and the independent candidate Roshika Deo enjoyed balanced and positive coverage while FUFP and independent candidate Umesh Chand were not covered at all. Interestingly the two major opponents, FijiFirst and SODELPA received a similar mixture of positive, negative and balanced coverage while coverage of NFP was clearly negative.

2) Coverage per Minutes by Different Political Parties

| Party/Candidate | Minutes |
|-----------------|---------|
| FijiFirst | 25.27% |
| SODELPA | 26.49% |
| NFP | 18.92% |
| FLP | 9.10% |
| PDP | 6.28% |
| OFP | 7.66% |
| FUFP | 0 |
| Roshika | 6.28% |
| Umesh | 0 |

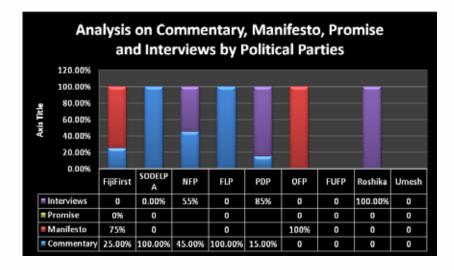


This graph shows that SODELPA had more coverage followed closely by FijiFirst. FUFP and independent candidate Umesh Chand had no coverage at all during this period.

Taking into account the similar mxture of positive, negative and balanced coverage of FijiFirst and SODELPA, both parties were covered in a qualitative and quantitative manner. The remaining parties received significantly less coverage.

3) Analysis: Commentary, Manifesto, Promise & Interviews

| Party/Candidate | Commentary | Manifesto | Promise | Interviews |
|-----------------|------------|-----------|---------|------------|
| FijiFirst | 25% | 75% | 0% | 0 |
| SODELPA | 100% | 0 | 0 | 0% |
| NFP | 45% | | | 55% |
| FLP | 100% | 0 | 0 | 0 |
| PDP | 15% | | | 85% |
| OFP | 0 | 100% | 0 | 0 |
| FUFP | 0 | 0 | 0 | 0 |
| Roshika | 0 | 0 | 0 | 100% |
| Umesh | 0 | 0 | 0 | 0 |



This graph shows that the structure of coverage by FijiFirst and SODELPA is quite different. While FF's coverage was mainly on its manifesto (75%), SODELPA's coverage was restricted to commentaries. However, 35% of the commentaries were positive, 30% balanced and only 35% negative (see graph 1). Only NFP, PDP and independent candidate Roshika Deo were interviewed.

In conclusion FijiFirst had a slightly more favourable qualitative coverage in the FBC News programme than the major opposition party SODELPA. The

quantitative coverage was almost balanced. The smaller parties had less coverage but were still significantly represented. Only FUFP and independent candidate Umesh Chand were ignored in the pre-polling monitoring period. The reasons are not clear. It seems unlikely that they were deliberately and in bad face sidelined.

Form A: Perceptions of Voters on Polling Day

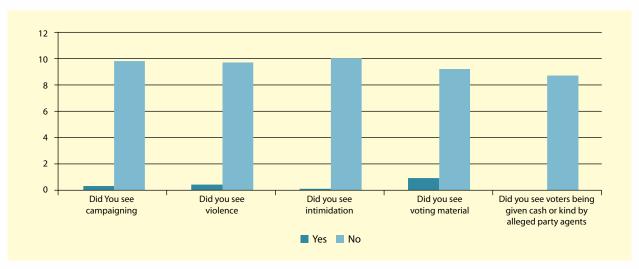
Introduction:

Researchers were requested to return to the area of their polling venue where they casted their votes any time on polling day. Since they were not allowed to re-enter the polling venue the researchers were asked to passively survey specific areas led by five straight forward questions. Since the Electoral Decree prevented 'communication of political messages' and any meetings having direct or indirect reference to the poll in public on polling day, for researchers were requested not to talk to voters but just to observe what was going on in their area of responsibility. They were trained by an expert elections Consultant and informed on how to access passive observations with the forms they were provided with. (Please refer Annex vii)

These findings are based on perceptions of the deployed CCCE researchers on polling day. Out of the 100 researchers deployed 86 forms were returned. The findings are as follows:

Form A

Graph 1:



The main purpose was to find out whether there were hints or even evidence for illegal activities such as campaigning, election related violence, intimidation, vote buying or misuse of voting materials.

This graph defines researchers' perception on polling day and what they observed. There were cases perceived where Fiji first and SODELPA supporters openly discussed and supported candidates of choice. A few voters were engaged in verbal conflict with presiding officers in regards to the late opening of the polling venues. All these incidents were insignificant.

The question whether the researcher saw voting materials outside the polling venue was misunderstood. In a few cases campaign materials were seen but no voting materials such as ballot papers, voter list, seals, ballot boxes etc. If sensitive voting materials were seen outside the polling venue this would have been an indicator for possible rigging. Since this was not the case the outcome of this question should be ignored.

Form B: Perceptions of Voters after Polling Day

Introduction:

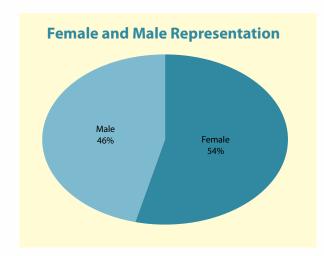
The trained researchers interviewed people on the day after elections. They were asked simple questions to describe how they felt on the day and the process in whole. For this purpose the researchers approached friends, family members, neighbours or work mates and asked them six straight forward questions. In order to receive frank and honest answers, strict anonymity was observed. The interviews were conducted without filling the form in presence of the interviewed person. The answers of the person were put down into the template after the interview was over and the interviewed voter had left.

 $The \ rational \ for this \ approach \ was \ that \ we \ wanted \ to \ cross-check \ the \ perceptions \ made \ by \ CCCE \ researchers \ with \ the \ perceptions$ of a wide range of voters. Interestingly the perceptions of the 563 interviewed voters were in line with the perceptions of CCCE researchers. This demonstrates the validity of the findings.

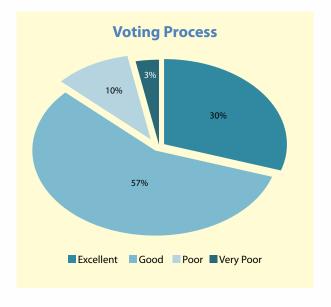
Voters were encouraged to state their best and worst experiences on polling day and also to give recommendations for improving future elections. A number of very useful recommendations have come up. However, some experiences or recommendations were less relevant because they were based on wrong assumptions or lack of procedural understanding.

It transpired that some definitions such as "credible elections" were not always well understood by the interviewed voters. In future CCCE will give a clear definition and will offer the questionnaires also in vernacular in order to minimise the risk for misunderstandings. (Please refer Annex viii)

A total of 563 people were interviewed by the CCCE staff on the day after elections and results are shown below:



This graph shows the representation of female and male interviewed by the CCCE Staff. A total of 304 female and 259 male took part in the survey.



This graph shows the rating of the whole voting process. 30% assessed the voting process on polling day as excellent and 57% as good. Only 10% rated it poor and 3% very poor. Some reasons for being very poor included: confusion over the correct polling stations within the polling venue, delays in the opening, long waiting time, no observers present. A few also added as they registered at another polling station and had to go vote elsewhere. All these stated reasons would not really justify a poor or very poor rating according to international standards because those are - though annoying for affected voters - minor administrative hiccups.

Did the polling staff appear professional and impartial?

Graph



This graph shows the professionalism of the Fiji Elections Office. 87% of the interviewed voters rated the FEO staff as professional and just 13% found them to be unprofessional. The reasons for this are that a few people found them to be unfriendly and not properly trained for assisting people with disabilities.

Did the polling staff appear professional and impartial? Reasons given for NO response

- · Staff unfriendly
- · Language/translation problems
- Flaws in the process of assisting voters
- Flaws in the electoral process
- · Voters with disabilities were not informed by staff that they were given priority
- Staff not trained for handling impaired voters
- · Staff appeared to be biased

The reasons stated above have mostly to do with the question of professionalism. It shows that there is need for more and improved training for FEO staff including polling day workers. However, the reasons seem to be of minor importance for the overall assessment of the elections. In very few cases it was stated that staff appeared biased. Specific reasons were not given.

What was your best experience on elections day?

This section is on the personal experiences of people on elections day. It was divided into 2 categories: Best and Worst Experience.

Best experience on polling day

- · First time voting
- Taking part in elections again
- Taking part in the future of the country
- Voting was done quickly, no (long) waiting time
- Being helped by FEO staff because I am disabled
- · Professional services by FEO
- Voting for FijiFirst
- Choosing government of the day

Worst experience on polling day

- · Long queues, long waiting time
- · Restless and noisy voters in the queue
- · Looking for candidate's number
- Unsatisfactory assistance by FEO staff
- · Confusion over alphabetical order process at polling venue
- · Misdirected to the wrong polling venue
- · Insufficient voter education
- · Tense environment
- · Choice amongst different parties
- · Almost forgetting the number of my candidate
- · Only one voting screen was in use out of 4
- Ballot paper not accessible for visually impaired voters
- · Voter collapsed because of heat and long waiting time with a heart attack
- Our fingers were not marked with indelible ink after voting
- · No grog allowed during voting
- · Standing next to a SODELPA voter

The best experience category shows that voters were eager to exercise their democratic right to cast their votes after a long time or for the first time ever. This is very much in line with the impressive national voter turnout of 84.6%.

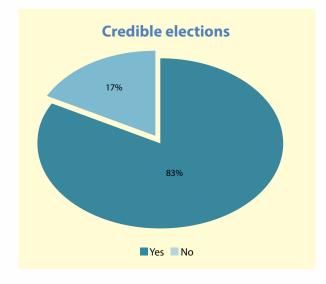
Contrary to the 2006 elections waiting time was shorter especially when voters avoided the morning hours for casting their votes. FEO staff was perceived as helpful and competent.

On the worst experience category the logistical and administrative shortcomings dominated. There were long queues in the morning, voters were misdirected within the polling venue, there was confusion over where to queue. Some voters were even misdirected to a wrong polling venue and had to go relatively long distances to the right venue where they were registered. All those errors caused a considerable amount of frustration.

Contrary to previous elections grog was not allowed inside the polling station as one voter stated as his worst experience. More serious is the observation that some voters voted and left the polling station without being inked with indelible ink. This was a clear violation of the Electoral Decree. The provision is made to minimise the risk for multiple voting.

Was the election in your eyes credible

Yes: 467 No: 96



This graph shows the credibility of the elections. 83% of the interviewed voters said it was credible. The remaining 17% differed due to the lack of impartial domestic observers, and that the Minister resposnible for elections doubles the Secretary General of a political party. Most of the other reasons given by the interviewed voters were either not valid or only had a low impact. There is relevance in the perception that campaign period was too short. Candidates should be allotted their numbers at least 2-3 months prior to elections in order to enable them to campaign with their numbers (including printing of posters).

In some polling stations interviewed voters noticed that candidates received zero votes while they had voted for that specific candidate. If there was evidence for that it could affect the credibility of the elections even if the numbers might not be relevant. The perception that party agents witnessed the assistance of voters is a minor irregularity as long as it is not done in many cases.

More tricky is the question of lack of serial numbers on the ballot papers. Since the booklets contain 50 ballot papers each have serial numbers, reconciliation of printed, used and unused ballot papers is possible. This would ensure accountability and transparency. Serial numbers on each ballot paper could bear the risk that voters could be tracked and identified especially in small rural polling stations. The risk of ballot stuffing is still small because for that not only ballot papers are needed but also forged signatures in the voter list. Ballot stuffing is not easily implemented. According to international standards ballot papers do not necessarily need to have serial numbers as long as the booklets are serial numbered. In other countries stakeholders opted to remove serial numbers from ballot papers in order to ensure the secrecy of the vote.

Reasons stated for lack of credibility

- Voter education not sufficient
- Translation/vernacular language problems
- Lack of impartial domestic observers
- Electoral laws and electoral system not fully democratic
- Concerns of perceived rigging
- No level playing field in the campaign
- Pre-polling and postal votes insecure
- Lack of transparency in tendering and printing of ballot papers
- Minister for Elections doubles as Secretary General of a political party
- People with disabilities not handled properly by FEO staff
- Ballot papers had no serial numbers
- Security concerns for transfer of results to tallying centre
- Lack of experience of FEO staff and Supervisor
- Campaign period too short
- Decrees not favourable for credible elections
- Party agents witnessed the assistance of voters
- Results in particular polling stations seemed not to reflect the correct number of votes

Valid reason?

- No
- Low impact
- Yes
- Partly yes
- No
- Low impact
- No
- No
- Yes
- Low impact?
- No
- No
- . 2
- Low impact
- ?
- Yes

Recommendations

The interviewed voters were asked to give recommendations on how to improve elections and electoral procedures for future elections. We have assembled and structured those recommendations into 9 categories. Those recommendations were presented and thoroughly discussed at the first workshop in Sigatoka.

It is clear that recommendations on the electoral system are irrelevant for CCCE. Those are political and the prerogative of the parliament.

The recommendations of the other eight categories were scrutinised and some of them which we considered to be relevant and practicable have been included in our recommendations. In order to maintain the authenticity of the answers given by the voters, the points are quoted below.

Some of the recommendations are too vague and unspecific to be helpful but we tried to make them more specific where relevant.

Electoral System

- Introduction of 50 one-person constituencies
- Candidates' names instead of numbers
- Introduce Interim Government prior to elections
- Revert to the old voting system where a voter could vote anywhere

Electoral Procedures

- Results should have been displayed in a public place in polling venue/stations
- Come up with a different way to indicate that a vote has been cast, ink on finger is too messy
- Elections officers to check properly to the VL for the voters to have names in the right places
- Inform people how ballot paper would be laid out in advance
- There should not be a black out period because voters can get confused with candidates numbers
- Introduction of electronic voting to shorten counting process
- More polling venues
- Inform people not to rush to the polling in the morning
- More FEO staff to check and verify names in order to utilise all polling booths in order to speed up the process
- Counting done publicly so everybody can observe the process
- Ballot papers with photos and party logos
- Civil servants should work as FEO staff on election day

Polling Station Directory System

- Proper recordings and verification of polling centers convenient to the voter
- Make clear directions for voters entering polling venue on systems in place and standing in allocated surname lines using loudspeaker or allocated FEO staff to walk around and direct voters
- Polling officer outside with list to confirm names with voters and reconfirmed in the room before taking ballot paper. Voters then join the correct lines

Pre-Polling and Postal Voting Systems

- Public to be made aware of pre-polling system and not to proclaim it as a one day affair
- A lot of people missed pre-polling because there were no clear instructions and enough time given for people to understand and move to their villages to vote
- Exact date for pre polling should be advised well in advance
- FEO to get correct dates for voting
- FEO staff to vote in pre-polling
- Procedures on postal voting need to be improved
- Postal Voting: Voters overseas should have been better informed

Campaign

- Candidates numbers to be distributed earlier
- Campaign period to be extended

Election Observers and Party Agents

- Have domestic observers present at every polling station as only polling officers and party agents were seen
- Multi National Observer Group need to be present a little longer than they did during their visits. Be more sincere in their observation and ensure credibility of elections
- Party Agents should be present in all polling stations

Improvement of the polling venue

- Have medical team available
- Seats should be made available in shaded areas

Improvements for voters with disabilities

- There should be a day set aside for old age and people living with disabilities
- Inform people to bring reading glasses. Numbers are too small on ballot paper
- The provisional results should be visible to all deaf citizens for information accessibility
- Assistance to impaired voters and people living with disabilities
- All elderly and people living with disabilities could alternatively do postal voting

Political Environment

- Free Media
- Total independence of FEO and Fiji Electoral Commission

Conclusions

- Despite the number of inaccuracies discovered, the CCCE research project did not find evidence for any major irregularities or systematic rigging. The inaccuracies did not seem to be systematic or intentional but based on human errors. Therefore – based on the perceptions of its researchers - the CCCE has no reason to doubt the credibility of the September 2014 Elections.
- Assumptions: All proofed irregularities together would not have significantly changed the outcome of the elections because one parliamentary seat required about 25,000 votes. This includes the unclear whereabouts of the postal votes.
- This statement is based only on the limited findings of the researchers. It does not mean that there was no rigging at other times and places. Since researchers were not allowed to observe elections and to be present inside the polling stations, their perceptions are quite limited.
- Provided that CCCE had been granted accreditation status, a much more comprehensive observation survey with more detailed information could have been realised.
- Despite the fact that the elections were in our eyes credible there is need for improvement in specific mostly technical – areas in order to make future elections even better. CCCE has come up with a number of well-considered recommendations for the attention of the FEO.

Recommendations to CCCE for Accredited Observer Mission

Following CCCE Information Sharing on Research/Analysis of 2014 Elections

26th November 2014

Recommendations for future observation

- 1. Media monitoring media monitoring and analysis can begin 6 months prior to Election. This should include analysis of ownership of media houses. It has been agreed by the CCCE that media monitoring will be shared amongst the members.
- 2. Return of forms/checklist a strict screening process should be put in place when identifying potential observers. Focal points can be tasked to identify suitable people. Allowance to be disbursed in phases to ensure work is carried out according to expectations.
- 3. Domestic observers should be present in as many polling stations as possible.
- 4. Addressing the needs of Persons With Disabilities (PWDs) include (in the checklist) if the needs of PWDs are being met (physical, mental, visual) i.e. ramps, wide doorways. Forms should be produced in Braille to cater to the needs of PWDs.
- **5.** Forms to be translated into the vernaculars. Fiji Disabled Peoples Federation are responsible for taking care of the materials for their observers. Training should start well in advance, where possible three months prior to elections. Form B should be translated into translated into the vernaculars.

Recommendations to the Electoral Commission and FEO

- The criteria for accreditation for Domestic and International Observer as well as the TOR should be included into the Electoral Decree. Accreditation should be given by the Electoral Commission.
- 2. All responsibility should rest on the independent electoral commission. Consequently there would be no need for a Minister.
- CSO's are empowered to engage with communities regarding civic and voter education. Government to recognise and acknowledge the immense valuable contribution CSO's can provide. Propose a review or removal of s.115 especially with regard to the provsion that states that organisations that receive overseas funding cannot engage and carry out voter education. Consequently CSO's can assist FEO in training party agents and observers in compliance with standard TOR in addressing the needs for professional agents.
- 4. Professionalism of FEO staff and polling day workers should be increased in order to ensure all provisions of the electoral decree are implemented and should include training by facilitators from organisations focussed on PWD's.
- 5. Posting of results outside the polling venue should be done without exception and should be accessible to the public.
- 6. The independence of Fiji Elections Office and Electoral Commission should be upheld at all times.
- 7. Postal voting The process in which the postal votes are transported and stored should be transparent as well as effective and should ensure that all postal votes are received before polling day. For this purpose, the Fiji High Commission and Consulates abroad may be engaged in order to prevent delays. Explanation of postal voting eligibility should be given in advance.
- 8. Voters List (VL) should be verified by election officers so that voters are listed under the correct venue; VL should be made available to all political parties and candidates.
- 9. PWD's organisations should be closely involved with the Fiji Elections Office on how to cater for the special needs of persons with disabilities to ensure that they are able to cast their votes without problems.
- 10. National Candidates List Each candidate should have their party photo next to their name. Candidate number on National Candidates List to be listed according to political party affiliation.; Review of 2-week timeframe between allocation of candidate numbers and election. A sample of the ballot paper should be made public well in advance.
- 11. Campaign Identify clear date for political parties to begin campaigning and media advertising. Candidates numbers to be allocated earlier (at least 4 weeks in advance) and extend campaign period.
- 12. Pre-polling Public and political parties to be made aware of pre-polling system including eligibility. FEO should inform pre-poll voters the exact day on which they are required to vote well in advance. FEO staff should be required to vote during pre-polling so as not to inconvenience them during polling day.
- 13. Black out period All political actors and stakeholders to observe black out period.
- 14. Polling venues Need for better organisation at some venues; more FEO staff to check and verify names in order to utilise all polling booths to hasten process; ensure verification process is done properly to avoid inconvenience to the voter. Ensure voters receive correct information on their particular polling venue. Clear directions for voters within polling venues i.e where to queue according to surname. Full address of polling venue to be made available to public including location, street name and map.
- 15. Counting should be done publicly so all interested parties and public can observe the process.

- 16. Provision of rest areas and medical support Make seats available and shade from sun and rain; ensure medical team available at all polling venues.
- 17. Assisted voting Voters who need assistance should be allowed to bring a person of their choice (family, friend, neighbour) to assist them by marking their ballots. The assisting person is only allowed to assist once.
- 18. Regulations to support the electoral act must be outlined. Regulations should be created to regulate the Electoral Decrees. Party agents to read regulations and follow them. Regulations need to be properly documented and authorised by the FEO and EC.
- 19. Management of ballot papers from preparation, printing and reconciliation, should be fully transparent. Use of serial numbers on ballot papers maybe considered but the secrecy of the vote is also to be respected.
- 20. Protocol of results Provisional results to be counted and publicly announced (posted/televised) as soon as counting is complete. Later, results can be tallied.
- 21. Training of media personnel to properly cover elections issues (most reporters/journalists covered elections for the first time)
- 22. EVR should be considered (with advent of technology) to fit in 1-day election and count to be carried out on that day. No need for pre-polling.
- $23. \ \ Re\,MOG\,-Those\,from\,MOG\,come\,with\,their\,own\,agenda, strongly\,recommend\,a\,Domestic\,Elections\,Observer\,Group.$
- 24. Disability By 2018, everyone should cast their own vote, by themselves. (Instead of assisted voting). Every PWD is given the right to cast their own vote.
- 25. Party agents and observers must be allowed to carry their own checklists and pen into the polling station in order to note relevant information such as serial numbers and counting results.

References

- 1. CSO Domestic Election Observer Group. 2014. Fiji's Domestic Elections Observer Group applaud Term of References for International Elections Observers [Press release]. Retrieved from Fiji Times Saturday 20 August 2014. Available from http://www.fijitimes.com/story.aspx?id=278750
- 2. Section 115 and 119, Electoral Decree 2014 (Decree No. 11 of 2014)
- 3. The Economist . 2012. Election fraud: How to steal an election. [Online]. [Accessed November 2014]. Available from http://www.economist.com/node/21548933
- 4. Fiji Times Limited. 2014. Fiji Times articles on elections from 1 14 September 2014. Available from http://www.fijitimes.
- 5. Fiji Sun News Limited. Fiji Sun articles on elections from 1-14 September 2014. Available from http://fijisun.com.fj/
- 6. Fiji Television Limited. Fiji One News 6pm Bulletin 1 14 September 2014. [Online]. [Accessed September December 2014]. Available from https://www.youtube.com/channel/UCVTeoj32Acm0PdM5k69P6YQ
- Fiji Broadcasting Corporation Limited. 2014. FBC News Bulletin 1-14 September 2014. [Online]. [Accessed September -December 2014]. Available from https://www.youtube.com/watch?v=ai3irMJaTcE
- Wikipedia. 2014. Fiji Television. [Online].[Accessed November 2014]. Available from http://en.wikipedia.org/wiki/ Fiji_Television

Annex I

NGO Coalition on Human Rights

Towards a Fiji that respects and protects human rights P.O Box 12882 Suva, Fiji Ph: 679-3313 300

18 June 2014

Mr. Aiyaz Sayed-Khaiyum Attorney-General and Minister for Elections, Justice, Anti-Corruption, Public Enterprises, Communications, Civil Aviation, Tourism, Industry and Trade. Attorney General's Chambers Level 7, Suvavou House, 400 Victoria Parade Suva.

Dear Attorney-General,

Re: Independent Technical Domestic Election Observation Mission Subject: Conversation with Ms. Shamima Ali on 16th June 2014

We would like to thank you for granting us this opportunity to introduce our proposal to set up an independent domestic observer mission for the upcoming September 2014 elections.

We commend the Government and the Electoral Commission for the progressive work which has been done so far. Despite some shortcomings, the Electoral Decree 2014 (No. 11 of 2014) appears to be a good basis to conduct credible elections. We are pleased to note that some major shortcomings of the 2006 elections have been addressed under this Decree. In particular we are pleased to note the provisions that a vote is valid as long as the intention of the voter is clear, and that spelling mistakes in the voter roll will not necessarily disenfranchise voters.

We were able to attend the launch of the voter education program by the Elections Office on 16 June, and were impressed with the professional and straightforward way the process has been designed. It is our hope that the process will enable voters to cast their votes easily and accurately.

We propose to support the electoral process by setting up an impartial and professional technical domestic election observer mission. This requires us to recruit and train 300 domestic observers through the networks of a coalition of NGOs. We aim to have a gender balanced observer group comprised of people from all over Fiji, including young people and university students. Domestic observers will be recruited from all over the country and would preferably observe in the polling venue where they are registered.

A strict criterion for selection of observers is currently being finalised. The criterion includes that observers cannot be office bearers in any political party or directly linked to an independent candidate and will not be allowed to campaign for a political party or a candidate. All observers will be obliged to sign a code of conduct to abide by the criteria, and will be released from their duties if they violate the code.

Observers will be trained in close cooperation with the Elections Office. The Chair of the Electoral Commission and the Supervisor of Elections have provided their support by offering the services of the Elections Office in facilitating mock election sessions with observers. Observers will be provided with observation forms and samples of these forms will be submitted to the Elections Office.

We will also be able to submit the finalised code of conduct and list of 300 identified observers to your office or the Elections Office for consideration.

The NGO Coalition on Human Rights is a coalition of civil society organisations that works towards a Fiji that respects and protects human rights and fundamental freedoms within the framework of the rule of law.

The election observation will be based on the laws of Fiji and the technical procedures published by the Election Office. Observers will not interfere with or disturb the process. They will also comply with all terms of reference and codes of conduct issued by the Minister and the Electoral Commission.

A comprehensive technical report on the elections will be submitted within three weeks after declaration of official final results. The report will contain a number of recommendations which will be useful for future elections. During the last two weeks we have been in touch with the Electoral Commission, the Supervisor of Elections, academics, other NGO's and most representatives of the international community. All have welcomed the idea of an independent domestic election observer mission and we have received widespread support from both domestic and international stakeholders.

The independent domestic observer mission will add credibility to the election process and results. It can be expected that those that do not get a favorable election result may attempt to refute the outcome. This mission will contribute to the legitimacy of the election result by its professional technical assessment.

Furthermore, unlike the international observer mission, a local observer mission will build sustainable national structures of professional impartial election observers. This is certainly needed for a bright democratic future for Fiji and will be an asset for further elections.

The domestic mission would add not only to the national credibility of the elections but also to international credibility as civil society is considered to play an important role in the democratic transition process.

As of today, the following organisations have expressed their initial interest to field domestic observers:

- Fiji Women's Crisis Centre (FWCC)
- Fiji Disabled People's Forum (FDPF) and its affiliates
- Transparency International Fiji (TI Fiji)
- Pacific Dialogue (PD)
- Social and Economic Empowerment Programme (SEEP)
- Manumalo Tuinanumea, President of Fiji Council of Churches (FCC)
- Drodrolagi Movement
- National Council of Women (NCW)
- Ecumenical Centre for Research, Education and Advocacy (ECREA)
- Academics, School of Social Science, Fiji National University (FNU)
- Academics from School of Government, Development and International Affairs, USP
- Partners in Community Development Fiji (PCDF)
- Citizens Constitutional Forum (CCF)
- Fiji Women's Rights Movement (FWRM)
- Aspire Network

We thank you for this unique opportunity to add credibility and transparency to the electoral process and election results and welcome your feedback. We look forward to a favourable response by 27th June to enable preparations to commence. If you would like to discuss this matter further, please do not hesitate to contact Shamima Ali on 331 3300.

> Shamima Ali ED FWCC

Kajaal Kumar ED Aspire Network

The NGO Coalition on Human Rights is a coalition of civil society organisations that works towards a Fiji that respects and protects human rights and fundamental freedoms within the framework of the rule of law.

Annex II

| # 26 Anomalies | # 144 Polling station | Polling Venue Name | Polling Station Number | Anomalies found |
|-------------------|-----------------------------|--|------------------------------|---|
| | 1 | Ahmadhya Muslim Collge | 21801 | |
| | 2 | AOG Primary Schol | 219709 | |
| | 3 | Arts Village Culture Centre | 217703 | |
| | 4 | Bainivalu Primary School | 229102 | |
| | 5 | Batibalavu District School | 406601 | |
| | 6 | Batinikama Bhartya School | 411703 | |
| | 7 | Buiduna Gran. Sanatan Indian School | 229401 | |
| | 8 | Cargill Ground Shed | 229502 | |
| 1 | 9 | Cargill Ground Shed | 229503 | 263 received 1 vote FEO recorded 0, Total votes cast was 389 FEO recorded total vote cast 388 |
| 2 | 10 | Caubati Housing Shed | 220205 | Total votes accounted for 372, FEO total votes 371 |
| | 11 | Chauhan Memorial School | 213501 | |
| | 12 | Chauhan Memorial School | 213503 | |
| 3 | 13 | Colo-i-suva Forestry Station | 220401 | 158 received 1 vote FEO recorded 0 vote |
| | 14 | Colo-i-suva Training School | 220501 | |
| | 15 | Cooperate Tamavua Centre | 213602 | |
| | 16 | Dr Ram Lakhan Primary School | 221302 | |
| | 17 | Dr Ram Lakhan Primary School | 221303 | |
| | 18 | Draiba Primary School | 221401 | |
| | 19 | Draiba Primary School | 221402 | |
| | 20 | Draiba Primary School | 221403 | |
| | 21 | Drasa Avenue Shed | 225303 | |
| | 22 | Dravo Community Hall | 230301 | |
| | 23 | Fiji School of Nursing | 221802 | |
| | 24 | FNU Headquarters | 221901 | |
| | 25 | Ghandi Bhawan Primary School | 510702 | |
| 4 | 26 | Ghandi Bhawan Primary School | 510702 | 380 received 1 vote FEO recorded 0. |
| | 27 | Ghandi Bhawan Primary School | 510703 | |
| 5 | 28 | Gospel Primary School | 222202 | 305 received 1 vote FEO recorded 0 |
| | 29 | International Secondary School | 222502 | |
| | 30 | International Secondary School | 222506 | |
| 6 | 31 | International Secondary School | 222507 | 360 received 0 vote FEO recorded 2 votes, 363 received 2 votes FEO recorded 0 |
| | 32 | John Weslesy Primary School | 225407 | |

| | 33 | John Wesley | 225403 | |
|----|----|--|---------|--|
| | 34 | John Wesley Primary School | 225404 | |
| 7 | 35 | John Wesley Primary School | 225405 | 222 received 2 votes FEO recorded 1 vote |
| 8 | 36 | Khemendra Central Primary School Savusavu | 407203 | |
| | 37 | Khemendra Central Primary School Savusavu | 4072202 | |
| | 38 | Kinoya Village Community Hall | 223001 | |
| 9 | 39 | Korociriciri Primary School | 230901 | Total votes cast listed in FEO official site 579 |
| | 40 | Krishna Jarnardhan School | 200501 | |
| | 41 | Krishna Jarnardhan School | 200501 | |
| | 42 | Krishna Vedic | 231201 | |
| | 43 | Krishna Vedic | 231202 | |
| | 44 | Lagilagi Church Hall | 223101 | |
| | 45 | Lagilagi Church Hall | 223102 | |
| | 46 | Latter Day Saints College | 223401 | |
| | 47 | Lautoka Arya Samaj Primary School | 511701 | |
| | 48 | Lautoka Arya Samaj Primary School | 511702 | |
| | 49 | Lodoni Primary School | 200701 | |
| | 50 | Logani Community Hall | 231501 | |
| | 51 | Makoi Methodist Hall | 223702 | |
| | 52 | Marcellin Primary School | 224001 | |
| | 53 | Meteorological Office | 224201 | |
| 10 | 54 | Nabalebale Community Hall | 407401 | 216 received 1 vote FEO recorded 0 |
| | 55 | Nabua Primary School | 224401 | |
| | 56 | Nabua Primary School | 224403 | |
| 11 | 57 | Nabua Primary School | 224405 | 188 received 5 votes FEO recorded 0 |
| | 58 | Naburenivalu Primary School | 201001 | |
| | 59 | Nadali Community Hall | 232001 | |
| | 60 | Nadali Community Hall | 232002 | |
| | 61 | Nadi Muslim Primary School | 522603 | |
| | 62 | Nadi Muslim Primary School | 522606 | |
| | 63 | Nadi Sangam | 522702 | |
| | 64 | Nadi Sangam | 522703 | |
| | 65 | Naila Community Hall | 232301 | |
| | 66 | Nakasi Hart Hall | 232901 | |
| | 67 | Nakasi High School | 233001 | |
| | 68 | Nakasi High School | 233003 | |
| | 69 | Nakasi High School | 233004 | |
| | 70 | Nakasi High School | 233005 | |
| | 71 | Nakini Village School | 2332201 | |
| | 72 | Namalata District School | 202601 | |

| 12 | 73 | Nasoso Mandir | 523402 | 165=1, not 11 FEO ERROR. More then 10 votes |
|----|-----|---|--------|--|
| | 74 | Natovi Catholic School | 202301 | |
| | 75 | Nausori Primary School | 234301 | |
| | 76 | Nausori Primary School | 234302 | |
| | 77 | Nausori Primary School | 234303 | |
| | 78 | Navesi Primary School | 215201 | |
| | 79 | Navesi Primary School | 215202 | |
| | 80 | Navesi Primary School | 215203 | |
| | 81 | Navuloa Methodist Church Hall | 234401 | |
| | 82 | Navuloa Methodist Church Hall | 234402 | |
| 13 | 83 | Nawanawa Methodist Hall | 225101 | 262 received 1 vote not on list- |
| | 84 | Nawanawa Methodist Hall (st 2) | 225102 | |
| 14 | 85 | Qalitu Primary | 409201 | 148 received 1 vote, FEO recorded 0 |
| 15 | 86 | Ragg Avenue Shed | 225302 | 304 received 5 votes FEO recorded 1 |
| | 87 | Rampur Primary School | 219004 | |
| | 88 | Ratu Filimoni Loco Memorial School | 203001 | |
| | 89 | Ratu Ravuama Memorial School | 234801 | |
| | 90 | Ratu Sir Lala Sukuna Memorial School | 225504 | |
| 16 | 91 | Rishikul Nadera Primary School | 225602 | 369 received 2 votes FEO recorded 0. |
| | 92 | Saioni Methodist Church Hall | 226003 | |
| | 93 | School Of Intellectual Handicapped | | |
| | 94 | SDA Tamavua Hall | 226401 | |
| | 95 | SDA Tamavua Hall | 226402 | |
| | 96 | Seventh Day Adventist College | 213201 | |
| | 97 | Sila Central High School Nausori | 235101 | |
| | 98 | Sila Central High School Nausori | 235102 | |
| | 99 | Sila Central High School Nausori | 235103 | |
| 17 | 100 | Siberia Anglican Kindergarten | 417401 | 199 received 6 votes FEO recorded 2, 297 received 4 votes FEO recorded 0, 343 received 2 votes FEO recorded 1 vote. |
| 18 | 101 | Siberia Anglican Kindergarten | 417402 | 234 received 4 votes FEO recorded 0 votes, 235 received 4 votes FEO received 2 votes, 254 received 0 votes FEO recorded 4, 264 received 4 votes FEO recorded 0, 274 received 0 votes, FEO recorded 1 vote, 296 received 0 votes FEO recorded 4 votes, 299 received 1 vote, 356 received 0 vote, FEO recorded 1 vote, 358 received 0 votes FEO recorded 1 vote, 361 received 0 vote, FEO recorded 1 vote, 366 received 0 votes FEO recorded 1 vote, 366 received 0 votes FEO recorded 1 vote, 366 received 0 votes FEO recorded 1 vote. |

| 19 | 102 | Siberia Mandi Hall | 417501 | 212 received 1 vote FEO recorded 0 vote, 213 received 0 vote FEO 1, 323 received 0 vote FEO received 2 vote, 322 received 0 votes FEO recorded 0 vote, 324 received 1 vote FEO recorded 0 vote, 338 received 0 votes FEO recorded 1 vote, 347 receied 1 vote FEO recorded 2 votes, 356 received 4 votes FEO recorded 1 vote. |
|----|-----|--|---------|--|
| | 103 | St Christopher Hall | 235203 | |
| | 104 | St Christopher Hall | 2352202 | |
| 20 | 105 | Savusavu Secondary School | 409502 | 317 received 5 votes FEO 317 received 25 |
| | 106 | Suva Grammar School | 227001 | |
| | 107 | Suva Muslim College | 227201 | |
| | 108 | Suva Muslim College | 227203 | |
| | 109 | Suva Muslim College | 227302 | |
| 21 | 110 | Suva Sangam School | 227301 | 175 recorded twice on list receiving 1 vote on both entries, 179 is missing |
| | 111 | Tacirua Primary School | 227502 | |
| 22 | 112 | Tacirua Primary School | 227503 | 360 votes valid FEO recorded 696, 183 received 1 vote FEO recorded 2, 158 received 73 votes FEO recorded 146, 279 received 108 votes FE0 recorded 216, 317 received 46 votes FEO recorded 92 votes. |
| 23 | 113 | Tai District School | 205801 | 226 received 1 vote FEO recorded 0, 327 received 0 vote FEO recorded 1 |
| | 114 | Tailevu North High School | 203801 | |
| | 115 | Tamavua Primary School | 227401 | |
| | 116 | Tamavua Primary School | 227403 | |
| | 117 | Tamavua Primary School | 227404 | |
| | 118 | Tamavua Primary School | 227404 | |
| | 119 | Tamavua Primary School | 227405 | |
| | 120 | Tamavua Primary School | 227406 | |
| | 121 | Tamavua Primary School | 227408 | |
| | 122 | Tamavua Primary School | 227603 | |
| | 123 | Tamavua Village Hall | 227602 | |
| 24 | 124 | Tamavua Village Hall | 227603 | 303 received 2 votes FEO recorded 1 vote |
| | 125 | Tamavua-i-wai Methodist Church Hall | 227701 | |
| | 126 | Tuirara Police Shed | 227201 | |
| | 127 | Vakatora PRB Community Hall | 517501 | |
| | 128 | Vashist Muni Primary School | 219304 | |
| | 129 | Vatuwaqa Methodist Church Hall | 228201 | |
| | 130 | Vatuwaqa Primary School | 228303 | |
| | 131 | Verata Community Hall | 235901 | |
| | 132 | Verata Community Hall | 235901 | |
| | 133 | Verata Community Hall | 235902 | |
| | 134 | Vesari Ground Shed | 217001 | |
| | 135 | Viria East End | 228401 | |

| | 136 | Viria East Shed | 228401 | |
|----|-----|-------------------------------|--------|---|
| | 137 | Vishnu Deo Primary School | 223501 | |
| 25 | 138 | Vishnu Deo Primary School | 228503 | 237 scored 7 votes but was only given one vote by FEO. 6 Votes deleted. Total should be 362 FEO recorded 365. |
| | 139 | Vishnu Deo Primary School | 228565 | |
| | 140 | Vugalei District Hall School | 236401 | |
| | 141 | Vunivau Methodist Church Hall | 228702 | |
| | 142 | Vunivau Methodist Church Hall | 228703 | |
| | 143 | Waila Housing Community Hall | 236801 | |
| | 144 | Waila Housing Community Hall | 236803 | |
| 26 | 145 | Waila Housing Community Hall | 236802 | 336 received 2 votes FEO recorded 0, 352 received 1 vote FEO recorded 1, 353 received 0 votes FEO recorded 1 vote. But total votes cast remains the same. |
| | 146 | Wailea SDA Church Hall | 228803 | |
| | 147 | Wailea SDA Church Hall | 228802 | |

Annex III

Concerned Citizens for Credible Elections (CCCE)

CODE OF CONDUCT

- CCCE-Staff will maintain strict impartiality in the conduct of their duties throughout the process, and will not show any bias or political affiliation. They shall at no time indicate or express bias or preference for any political party or candidate contesting the elections in their capacity as CCCE-Staff.
- CCCE-Staff shall not accept bribes or gifts of any kind from stakeholders involved in the electoral process.
- CCCE-Staff will at no time interfere in the electoral process. They will leave the polling venue after voting and will keep away from the polling venues.
- CCCE-Staff will gather information by passive observation outside the 300 metre-radius of the polling venue in an individual and private manner.
- CCCE-Staff will not talk to voters or election stakeholders (including party agents, polling staff, police) on polling day.
- CCCE-Staff will not discuss polling or any issue related to the polls in public on polling day or any day that polling is adjourned to.
- CCCE-Staff shall not carry, wear or display on his or her person any electioneering material or article of clothing or any insignia denoting support for or opposition to any party or candidate contesting the elections.
- CCCE-Staff will not carry, wear or display any civil society organisation material or article of clothing or any insignia when present at polling venues or political events including party campaigns.
- CCCE-Staff will not communicate political messages or messages related to elections on polling day.
- CCCE-Staff will base all conclusions and perceptions on their personal observations on evidence, not on hear-say or speculation.
- CCCE-Staff will always maintain a proper conduct. They will not lose their tempers, get over-excited or engage in physical or verbal disputes.
- CCCE-Staff will not disclose any information on their observations to any person but to their assigned Senior Staff or to the CCCE Secretariat.
- CCCE-Staff will not take undue risks. Staff's safety is first priority.
- CCCE-Staff are NOT entitled to make any comments to the media on the electoral process or on their observations.
- CCCE-Staff will sign a confidentiality agreement.
- CCCE-Staff will comply with all laws and regulations of the Republic of Fiji.

Always Remember: Being chosen to serve as a CCCE-Staff is an honour and not just a mere job. You are serving not only CCCE but Society in general. Your contribution is essential for the future of a peaceful and democratic Fiji!

| | - | | |
|-----|----|----|----|
| Tha | nk | VΩ | u! |

| l accept the above Code o | of Conduct and also | declare that I am not an o | ffice holder of any political party or e | lection |
|---------------------------|---------------------|----------------------------|--|---------|
| candidate. | | | | |
| Name: | Date: | Signature: | | |

Annex IV

Concerned Citizens for Credible Elections (CCCE)

| | NON-DISCLOSURE AGREEMENT |
|-----------|--|
| I, | understand and agree that any information gained in the course of my duties as a aff member is to be kept in confidence, subject to the following terms and conditions: |
| Definitio | on of Confidential Information |
| 1. | The Confidential Information referred to can be described as, and includes, any information gained in the capacity as a staff member or agent of the CCCE Secretariat. This includes, but is not limited to, any activities of the CCCE and any information that may arise from these activities whether it concerns the elections or otherwise. |
| Disclosu | re if Confidential Information to external parties |
| 2. | The recipient agrees not to disclose the confidential information obtained in the course of this role to any external parties, including the media, polling officials, party agents or representatives, security forces or any other organisations or individuals, unless required to do so by law. |
| 3. | The recipient may disclose confidential information to CCCE directors, officers, employees, agents or representatives who have a need to know such information in connection with CCCE activities. |
| Use of C | onfidential Information |
| 4. | The recipient agrees to use confidential information solely in connection with CCCE activities, and with CCCE parties and not for any purpose other than as authorised by this agreement or as otherwise agreed in writing from an authorised representative of the CCCE Secretariat. |
| Term | |
| 5. | The parties duty of non-disclosure in relation to this confidential information shall remain in effect indefinitely. |
| confide | ware that the safety and security of the CCCE and its staff depends on the principle of strict and comprehensive ntiality. I am aware that in case of violation of this confidentiality agreement the CCCE Secretariat must remove me as nember. |
| l accept | t the above Agreement on Confidentiality |
| Date:_ | Signature: |
| | |

Annex V

CCCE

Campaign Perception Form

14. Was the voting process correctly explained?

15. Was the party manifesto explained?

Yes

Yes

No

No

| | (| Campaign P | erce | ption Form | | Date: |
|------|-------|-------------------------|----------|------------------------------------|-------------|------------|
| Part | ty/Ca | ndidate: | | | | |
| Loc | ation | : | | | | |
| Nar | ne of | Staff: | | | | |
| | | | | | | |
| | | | | | | |
| | | | | estimate, please tick): | | |
| | | | | 00 500-1000 1000-2000 2000 | n-5000 \50 | 000 |
| | | | | g attendance? | | 300 |
| | | | | _ | 70 | |
| 2. | | the set-up of the can | - | · | | |
| 3. | Hov | v was the general atm | ospher | e (pls. tick)? Relaxed Good Tei | nse Violent | t |
| 4. | Hov | many security were | in atten | dance? Police: | Party secur | ity: |
| 5. | Did | they conduct themse | lves pro | fessionally? | | |
| 6. | Did | you see distribution o | of mone | y to supporters? | | |
| 7. | Did | you see distribution o | of camp | aign materials to supporters? | | |
| 8. | Did | you see supporters b | eing fer | ried by bus or truck to the camp | aign? | |
| 9. | Did | you see any of the fol | lowing: | | | |
| | A | Violence | В | Intimidation | | \Box |
| | С | Harassment | D | Interference of state security (Po | olice) | + |
| | Е | Arrests by Police | F | Clashes with supporters of other | - | |
| 9a | If ye | s, please elaborate by | whom | against whom: | | |
| 10. | Hov | v was the language u | sed by t | he speakers (tick)? Moderate [| Demagogic | Aggressive |
| 11. | Did | you hear calls for viol | ence ag | ainst political or social opponer | its? Yes | No |
| 12. | Did | you hear calls for viol | ence ag | ainst state institutions? | Yes | No |
| 13. | Did | you hear calls for into | olerance | and hatred? | Yes | No |

| 6. Were media present? Which? | | | |
|--|--------|---|--|
| 16a Did anyone interfere with their work? Who? | | | |
| 17 Were other observers present? Yes No (organisations: | |) | |
| 18. Was the campaign meeting dissolved by police or security forces? | 'es No | | |
| Reasons given: | | | |
| 19. Was the Code of Conduct for political parties observed? | 'es No | | |
| 20. Was there free access to the campaign venue? | 'es No | | |
| Overall Assessment (please tick): Very good good bad very bac | k | | |
| In case of bad or very bad give reasons: | | | |
| | | | |
| | | | |

PLEASE RETURN THIS FORM TO SECRETARIAT within 2 hours after the function! Thanks!

ANNEXE VI

Checklist CCCE

Instructions and Report Forms

Please follow the instructions below and fill in the attached forms.

After you have votes please fill in the forms below and begin answering the questions in the checklists.

| Staff's full name | Cell phone number: | |
|--|---------------------------------|---------|
| № of electoral area:Nº of the polling venue: | Number of the polling st | ration: |
| Name of the polling centre: | | |
| Time of your arrival: Time of your departure | e: | |
| Is the Presiding Officer female or male? | | |
| Number of polling staff present during your visit | | |
| 1. SET-UP AND OPENING OF THE POLLIN | NG STATION | |
| Please check the following before the beginning of the vot | ting process: Yes/No | |
| 1 Was the observing place assigned to party agents satisfactor | ory? Ye | es No |
| 2 Were the polling venue and polling station correctly identif | fied with its number? Ye | es No |
| 3 Was all FEO staff present? Yes No How many | <i>γ</i> ? | |
| 4 Were all sensitive materials (VL, ballot papers, stamp, indeli | ble ink) available? | es No |
| If no, what was missing? | | |
| 5 Did the voting screens ensure the secrecy of the ballots? | Yı | es No |
| 6 Where more than one party agent by party present at a tim | ne? Yo | es No |
| 7 How many party agents were present?wh | ich parties did they represent? | |
| 8 How many observers were present? Which organisa | ations did they represent? | |
| 9 Was the Presiding Officer of the voting station present? | | es No |

| 10 Was there any campaign material displayed inside or outside the polling venue? | 10 Was there any campaign material displayed inside or outside the polling venue? Yes No | | | | |
|---|--|----|--|--|--|
| 11 Was the polling station accessible for disabled voters? | Yes | No | | | |
| 12 Did voting start on time (7.30am)? Yes No, it started at (state time) | | | | | |
| | | | | | |
| A) Assessment of the setting-up: very good good bad very bad | | | | | |
| | | | | | |
| If bad or very bad, please give reasons: | | | | | |
| | | | | | |
| | | | | | |

2. VOTING

Please check the following during the voting process: Yes/No

| 13 | Was there an orderly queue in front of polling station premises? | Yes | No |
|----|---|-----|----|
| 14 | Was there any kind of violence or campaigning near or inside the polling station? | Yes | No |
| 15 | Was the voting procedure well organised and orderly? | Yes | No |
| | If no, did this seriously affect the voting procedures? | Yes | No |
| 16 | Were the fingers of voters properly checked for indelible ink? | Yes | No |
| 17 | Did you see voters entering the station with how to vote instructions?Yes No | | |
| 18 | Were voters properly identified? | Yes | No |
| 19 | Were voters requested to sign or mark against their names in the VL? | Yes | No |
| 20 | Were voter's fingers marked with indelible ink after casting the vote? | Yes | No |
| 21 | Did you observe attempted or completed cases of multiple voting? | Yes | No |
| | If yes, please specify: | | |
| 22 | Did you observe family or proxy voting? | Yes | No |
| | If yes, please specify: | | |
| 23 | Did you observe ballot stuffing? | Yes | No |
| 24 | Wasthe privacy and secrecy of the voting respected? | Yes | No |
| | If no, specify: | | |
| 25 | Were the ballot boxes in sight of party agents and observers? | Yes | No |
| 26 | Did the actions of the polling staff appear impartial? | Yes | No |
| | If no, please specify: | | |
| 27 | How many security staff was present? Were their conduct professional? | Yes | No |
| | If no, please specify: | | |
| | | | |

| Was the procedure for assisting voters properly followed? If no, please specify: Did you see party agents assisting voters? Yes Were representatives of the media present? Specify: Specify: Judyou see evidence of any tampering with the ballot boxes? Were the boxes duly sealed? Yes Did you see evidence of intimidation, bribery or interference in the voting process? Yes | 28 | Were any unauthorised persons present inside the polling station? | Yes | No |
|---|-------------|--|--------|----|
| If no, please specify: If no, please specify: 31 Did you see party agents assisting voters? Yes 32 Were representatives of the media present? Specify: 33 Were international observers present? Yes Specify: 34 Did you see evidence of any tampering with the ballot boxes? Were the boxes duly sealed? Yes 35 Did you see evidence of intimidation, bribery or interference in the voting process? Yes 36 Has voting been suspended by the Presiding Officer? For how long? Reasons: 37 How was the turnout of female voters? Impressive high average low very low B) Assessment of the voting process: very good good bad very bad | | If yes, did they interfere with the elections? No Yes | | |
| If no, please specify: 31 Did you see party agents assisting voters? 32 Were representatives of the media present? Specify: 33 Were international observers present? Specify: 34 Did you see evidence of any tampering with the ballot boxes? Were the boxes duly sealed? Yes 35 Did you see evidence of intimidation, bribery or interference in the voting process? Yes 36 Has voting been suspended by the Presiding Officer? Yes For how long? Reasons: 37 How was the turnout of female voters? Impressive high average low very low B) Assessment of the voting process: very good good bad very bad | 29 | Did you seevoters who requested assistance? | Yes | No |
| 31 Did you see party agents assisting voters? 32 Were representatives of the media present? Specify: 33 Were international observers present? Specify: 34 Did you see evidence of any tampering with the ballot boxes? Were the boxes duly sealed? 35 Did you see evidence of intimidation, bribery or interference in the voting process? Yes 36 Has voting been suspended by the Presiding Officer? For how long? Reasons: 37 How was the turnout of female voters? Impressive high average low very low B) Assessment of the voting process: very good good bad very bad | 30 | Was the procedure for assisting voters properly followed? | Yes | No |
| 32 Were representatives of the media present? Specify: | | If no, please specify: | | _ |
| Specify: | 31 | Did you see party agents assisting voters? | Yes | No |
| 33 Were international observers present? Specify: 34 Did you see evidence of any tampering with the ballot boxes? Were the boxes duly sealed? Yes 35 Did you see evidence of intimidation, bribery or interference in the voting process? Yes 36 Has voting been suspended by the Presiding Officer? Yes For how long? Reasons: 37 How was the turnout of female voters? Impressive high average low very low B) Assessment of the voting process: very good good bad very bad | 32 | Were representatives of the media present? | Yes | No |
| Specify: 34 Did you see evidence of any tampering with the ballot boxes? Were the boxes duly sealed? Yes 35 Did you see evidence of intimidation, bribery or interference in the voting process? Yes 36 Has voting been suspended by the Presiding Officer? Yes For how long? Reasons: 37 How was the turnout of female voters? Impressive high average low very low B) Assessment of the voting process: very good good bad very bad | | Specify: | | |
| 34 Did you see evidence of any tampering with the ballot boxes? Were the boxes duly sealed? Yes 35 Did you see evidence of intimidation, bribery or interference in the voting process? Yes 36 Has voting been suspended by the Presiding Officer? Yes For how long? Reasons: 37 How was the turnout of female voters? Impressive high average low very low B) Assessment of the voting process: very good good bad very bad | 33 | Were international observers present? | Yes | No |
| Were the boxes duly sealed? Tes Did you see evidence of intimidation, bribery or interference in the voting process? Yes Has voting been suspended by the Presiding Officer? Yes For how long? Reasons: The was the turnout of female voters? Impressive high average low very low B) Assessment of the voting process: very good good bad very bad | | Specify: | | |
| Did you see evidence of intimidation, bribery or interference in the voting process? Yes Has voting been suspended by the Presiding Officer? Yes For how long? Reasons: | 34 | Did you see evidence of any tampering with the ballot boxes? | | |
| 36 Has voting been suspended by the Presiding Officer? For how long? Reasons: 37 How was the turnout of female voters? Impressive high average low very low B) Assessment of the voting process: very good good bad very bad | | Were the boxes duly sealed? | Yes | No |
| For how long? Reasons: | 35 | Did you see evidence of intimidation, bribery or interference in the voting process? | Yes | No |
| 37 How was the turnout of female voters? Impressive high average low very low B) Assessment of the voting process: very good good bad very bad | 36 | Has voting been suspended by the Presiding Officer? | Yes | No |
| B) Assessment of the voting process: very good good bad very bad | | For how long? Reasons: | | |
| | 37 | How was the turnout of female voters? Impressive high average low ve | ry low | |
| | | | | |
| If bad or very bad, please give reasons: | B) <i>A</i> | Assessment of the voting process: very good good bad very bad | | |
| | If ba | ad or very bad, please give reasons: | | |

Observer's Protocol

Reconciliation of ballot papers

| Number | Description | Total |
|--------|---|-------|
| D | Number of ballot papers received from FEO | |
| E | Number of voter signatures on Voter List | |
| F | Number of unused ballot papers | |
| G | Number of spoiled ballot papers | |
| Н | Number of tendered ballot papers | |
| I | Total (E+F+G+H) | |
| J | Difference (should be 0) | |

Reconciliation of Total Number of Ballots in Ballot Box

| Number | Details | Figures |
|--------|--|---------|
| K | Grand total of all ballots counted (including invalid) | |
| L | Discarded ballot papers | |
| М | Total (should equal number of voter signatures on Voter List (E) | |
| N | Difference (should be 0) | |

Total count of valid votes for each candidate 1

| Candidate | Total |
|-----------|-------|-----------|-------|-----------|-------|-----------|-------|-----------|-------|
| Number | Votes |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| Subtotal | | Subtotal | | Subtotal | | Subtotal | | Subtotal | |

Total count of valid votes for each candidate 2

Departure Time: ___

| Candidate Number | Total Votes |
|---------------------|----------------|---------------------|----------------|---------------------|----------------|---------------------|----------------|---------------------|----------------|
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| | | | | | | | | | |
| Subtotal | | Subtotal | | Subtotal | | Subtotal | | Subtotal | |

| Total number of valid votes | |
|---|------|
| Total number of invalid vote | |
| Total vote cast | |
| | |
| | |
| Name and signature of the observer $_$ | |
| Date: | |
| | |
| | |
| | |

After you complete your report, deliver it immediately to the agreed upon place. Thank you very much!

Annex VII

CCCE

| | CCCL | | | |
|------|---|-----|----|---|
| | Perceptions Survey Form A Date: | | | _ |
| Loca | tion: | | | |
| Nam | e of Staff: | | | |
| Cell | phone number of Staff: | | | |
| Time | of arrival:Time of departure: | | | |
| A F | Polling Day Perceptions | | | |
| A1. | Did you see campaigning? | Yes | No | |
| | If yes, which party/candidate? | | | |
| A2. | Did you see violence? | Yes | No | |
| | If yes, please specify (where, when, who was involved, which action was taken? | | | |
| A3. | Did you see intimidation/harassment of voters? | Yes | No | |
| | If yes, please specify (where, when, who was involved, which action was taken?) | | | |
| A4. | Did you see voting materials outside the polling venue? | Yes | No | |
| | If yes, specify (which materials, where, when, who was in possession? | | | |
| A5. | Did you see voters being given cash or kind by alleged party agents? | Yes | No | |
| | If yes, specify (when, where, who was involved, number of cases) | | | |

Additional space for specification:

Annex VIII

Location: ___

CCCE **Perceptions Survey Form B** Date: _____ Name of Staff: _____ Cell phone number of Staff: Time of arrival: ______Time of departure: _____

B After Polling Day Perceptions

Questions to be answered by voters (please interview between 5-10 voters)

Male / Female First time voter? Yes No Age

| B1. | How did y | ou see the v | oting process | ? Please rate: | | |
|-------|-------------|-----------------|----------------|----------------------------------|-----|----|
| Excel | llent | Good | Poor | Very Poor | | |
| | If poor or | very poor ple | ease give reas | sons: | | |
| B2. | Did you fe | eel informed | about the vot | ing procedures? | Yes | No |
| | If no, give | er reasons: | | | | |
| В3. | Did the po | olling staff ap | pear professi | onal and impartial? | Yes | No |
| | If no, give | reasons: | | | | |
| B4. | What was | your best, w | hat was your | worst experience on Polling Day? | | |
| | Best: | | | | | |
| | Worst: | | | | | |
| B5. | What sho | uld be impro | ved in future | elections? | | |
| | | | | | | |
| B 6. | Was the e | lection in you | ır eyes credib | le? | Yes | No |
| | If no, give | reasons: | | | | |

Annex IX

CCCE

Senior Staff Assessment Sheet

| Area: | | |
|------------|--------------|--|
| Name of Se | enior Staff: | |
| | number: | |
| | | |
| Q. No. | Yes | No |
| 1 | | |
| 2 | | |
| 3 | | |
| 4 | | |
| 5 | | |
| 6 | | |
| 7 | ****** | ********* |
| 8 | ****** | ********* |
| 9 | | |
| 10 | | |
| 11 | | |
| 12 | | |
| ** | ****** | ********** |
| 13 | | |
| 14 | | |
| 15 | | |
| 16 | | |
| 17 | | |
| 18 | | |
| 19 | | |
| 20 | | |
| 21 | | |
| 22 | | |
| 23 | | |
| 24 | | |
| 25 | | |
| 26 | | |
| 27 | | |
| 28 | | |
| 29 | | |
| 30 | | |
| 31 | | |
| 32 | | |
| 33 | | |
| 34 | | |
| | | I control of the cont |

Assessment

| Assessment | Very good | Good | Bad | Very bad |
|------------|-----------|------|-----|----------|
| A | | | | |
| В | | | | |
| | | | | |

| Date and Signature of Coordinator: | |
|------------------------------------|--|

